





Survey of the Regional Distribution and Status of Asbestos-Contaminated Construction Material and Best Practice Options for its Management in Pacific Island Countries

# **Report for the Solomon Islands**



Prepared for the Secretariat of the Pacific Regional Environment Programme (SPREP)

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# **Executive Summary**

PacWaste (Pacific Hazardous Waste) is a four year (2013-2017), €7.85 million, project funded by the European Union and implemented by Secretariat of the Pacific Regional Environment Programme (SPREP) to improve regional hazardous waste management in 14 Pacific island countries plus Timor Leste, in the priority areas of healthcare waste, asbestos, E-waste and integrated atoll solid waste management.

Asbestos-containing wastes and materials are a major issue for many Pacific Island countries with a history of use of asbestos-containing building materials in construction. All forms of asbestos are carcinogenic to humans and inhalation of asbestos fibres that have become airborne can cause serious lung disease or cancer.

SPREP's regional priorities for asbestos management include conducting an inventory of the distribution of asbestos-containing materials (ACMs) in thirteen Pacific island countries, assessing the risks posed to human health by asbestos, progressive stabilization of high-risk facilities such as schools and occupied dwellings, and final disposal of ACM wastes in suitable locations.

PacWaste has commenced with a series of baseline surveys that will collect and collate information about the current status of all three hazardous waste streams targeted (healthcare waste, asbestos, E-waste) and its management in the South Pacific region and will identify best practice options for interventions that are cost-effective, sustainable and appropriate for Pacific island communities. These remedial interventions will be implemented in priority countries identified through the baseline survey.

This report aims to meet part of the objectives of SPREP'S Pacific Regional Solid Waste Management Strategy 2010–2015 and the regional hazardous waste strategies, 'An Asbestos Free Pacific: A Regional Strategy and Action Plan 2011'.

This report covers the Solomon Islands component of a survey of the regional distribution and status of asbestos-contaminated construction material, and best practice options for its management, in selected Pacific island communities. The objectives of the survey are summarised as follows:

- To assess the status of, and management options for, asbestos throughout the Pacific region; and
- To develop recommendations for future management interventions, including a prioritised list of target locations.

The work was carried out by a consortium led by Contract Environmental Ltd and Geoscience Consulting (NZ) Ltd, under a contract to the Secretariat of the Pacific Regional Environment Programme (SPREP), with funding provided by the European Union.

This report presents the information gathered for the Solomon Islands during a field visit undertaken by Dirk Catterall and Huw Williams between 19 and 28 August 2014. The visit was organised in collaboration with the Solomon Islands Environment and Conservation Division of the Ministry of Environment Climate Change Disaster Management & Meteorology and the Solomon Islands Ministry of Infrastructure Development.

#### **Survey Methodology**

The survey work undertaken in the Solomon Islands included meetings with key government agencies, area-wide surveys of residential properties across selected islands, and targeted investigations of public and commercial buildings. There are many islands that make up the Solomon Islands but the survey was limited to the following, which account for about 85% of the total population:

- Guadalcanal (includes Honiara);
- San Cristobal (Makira);
- Malaita; and
- Gizo Island (Western Province).

The most recent census data for the Solomon Islands (2009) indicates a total population of 515,870 people, distributed across approximately 92,241 households.

A statistical method was adopted for the survey of residential properties. This involved calculating the minimum sample size required from the total population to give the required confidence level and margin of error. In this case a sample size of 776 houses was required out of the 63,244 in total on the four survey islands to give a result with a margin of error of  $\pm$  3.5% at the 95% confidence level. The statistical approach requires that the residential properties be selected at random. It should be noted that well over 776 houses were randomly included in the survey.

In addition to residential households, the survey sought to identify public buildings and government-owned industrial and commercial properties containing ACMs. The primary focus of this part of the survey was on public buildings that would potentially present the most prolonged and thus significant risks for public exposure. Commercial and industrial buildings were included if they were observed in close proximity to residential housing or public areas.

The basic approach taken for all property types was an initial visual assessment, usually from the roadside or property boundary, followed by closer inspection if the buildings appeared to contain potential ACMs, such as fibreboard cladding, roofing materials, or pipes. The information collected in the close-up inspections was recorded on the spot using a tablet-based application designed specifically for this project. In addition, samples of any suspect materials were collected for testing.

The collected samples were sent by courier to EMS Laboratories Incorporated in California, USA. Analysis was by Polarised Light Microscopy, which is a semi-quantitative procedure for identifying asbestos fibres, with a detection limit in the range of 0.1 to 1% on a surface area basis.

#### **Risk Assessment**

A systematic risk assessment approach was adopted in order to assess the relative risks of each building identified as containing ACMs. The method used was that given in the UK HSE guidance document 'Methods for the Determination of Hazardous Substances (MDHS100) Surveying, Sampling and Assessment of Asbestos-Containing Materials (2001)' and UK HSE guidance document 'A Comprehensive Guide to Managing Asbestos in Premises (2002)'. The method uses a simple scoring system to allow an assessment of the relative risks to health from ACMs. It takes into account not only the condition of the asbestos, but the likelihood of people being exposed to the fibres.

The risk assessment approach adopted presents algorithms that allow a score to be calculated for each ACM item observed or confirmed by laboratory analysis. The sites with high scores may present a higher risk to human health than those with lower scores.

#### **Recommendations and Prioritised List of Actions**

Remediation of sites has been prioritised based on the level of risk posed to the building occupants and public at each site according to the risk assessment methodology. The quantities of ACM observed at the sites were used to estimate costs for abatement. A summary of the recommended actions and estimated costs are included in the table below.

It is also recommended that the Solomon Islands government act quickly to have the new asbestos cladding identified at a hardware store removed from sale. In addition, any future imports should be banned.

#### **Survey Outcomes**

ACM has been identified by this study to be present at several locations in the Solomon Islands. Based on the algorithm adopted as part of the risk assessment to prioritise asbestos management, this study has identified that there are two sites in the Solomon Islands that are considered moderate to high risk with regards to the occupant's and/or public's potential exposure to asbestos. The remaining sites identified are considered to present a low to very low risk to human health. Management of the low risk sites will be required to ensure the risk to human health is not elevated further as the buildings' condition deteriorates with age.

In addition, based upon a statistical approach utilising population, household and asbestos survey data adopted by this study, the number of residential properties potentially containing ACM in Solomon Islands has been calculated based on 95% confidence level of the sample survey size to be between 1,263 and 5,902 +/-2.0%.

Specific mention should also be made here of the discovery of new fibre-cement ACMs on sale in a hardware store. The recommended response to this finding is noted below.

#### **Cost Estimates**

Pacific-wide cost estimates have been calculated for several remediation scenarios, as shown in the table below:

#### Summary of Costs for Various Remediation Options (Costs rounded to nearest \$US)

Remediation Method	Cost per m <sup>2</sup> (face area) \$US
Encapsulation	
Roofs:	
Encapsulate roof where there is no ceiling present below the roof	50.00
Encapsulate roof where there is an existing ceiling below the roof that needs	91.00
to be removed and replaced	
Cladding:	
Encapsulate wall cladding where there is no internal wall sheeting	26.00
Encapsulate wall cladding where there is internal wall sheeting in good condition, which means only the exterior needs to be encapsulated	18.00

Remediation Method	Cost per m <sup>2</sup> (face area) \$US
Encapsulate wall cladding where there is internal wall sheeting in poor condition, which must be treated as asbestos contaminated and removed and replaced: USD65.92/m2 (face area)	66.00
Removal and Replacement	
Roofs:	
Remove and replace roof	96.00
Cladding:	
Remove and replace cladding	76.00
Miscellaneous	
Remove and replace floor tiles*	80.00
Pick up debris, pipes	40.00

<sup>\*\$</sup>US80 is the lower end of the cost spectrum for removing and replacing vinyl floor tiles and the cost could easily double (or more) for difficult removal projects. To balance this out, the vinyl tile matrix is stable and there is little risk of asbestos exposure unless they are badly deteriorating. Vinyl floor asbestos projects could therefore be lower down on the priority list.

The above removal and replacement rates assume asbestos waste disposal to a suitable nearby local landfill. If the waste needs to be exported or if sea disposal is being considered, then this will need to be costed as an extra.

In general there is only a small amount of asbestos that was observed on non-residential buildings in the Solomon Islands and the observed asbestos is in the form of cladding and also some examples of floor tiles.

By far the largest amount of asbestos in the country is on residences and is in the form of cladding. Possibly up to 6000 residences in the Solomon Islands may have asbestos cladding but this figure is based on some speculative extrapolation of data and the figure may be substantially less. In the four islands that were surveyed (Honiara, Makira, Malaita and Gizo) it can be said with reasonable accuracy that 1150 residences will have asbestos cladding.

It is a concern that asbestos cladding was discovered as still being sold in a Hardware Store in Gizo. This means that the asbestos problem in the Solomon Islands is not a historical one, but the number of buildings (probably residences) with asbestos is probably growing.

Remediation of sites has been prioritised based on the level of risk posed to the building occupants and public at each site according to the methodology described in Section 3.0.

The quantities of ACM observed at the sites were used to estimate costs for abatement. A summary of the recommended actions and estimated costs are included in the table below.

#### Prioritised Recommended Actions and Indicative Costs (Excluding Residences)

Site Name	Building Material Type	Asbestos Type and %	Risk Score	Area (m2)	Cost (\$US)
Land And Survey Building, Honiara	Floor tile / cladding	2% Chrysotile	25	500	38000
Ministry Of Infrastructure & Development, Honiara	Floor tile	5% Chrysotile	18	600	45600

Site Name	Building Material Type	Asbestos Type and %	Risk Score	Area (m2)	Cost (\$US)
Waimpuru Secondary School, Makira	External cladding	10% Chrysotile	16	500	35500
Council Building, Gizo	Cladding	10% Chrysotile and 7% Amosite	16	900	20700
Court Building, Gizo	Cladding	10% Chrysotile	14	650	14950

The disposal method for the Solomon Islands asbestos wastes also needs to be determined. The preference would be for disposal in the Ranadi waste disposal site at Honiara but this site is not well operated. It could be buried in a special lined cell and covered with concrete, assuming a suitable site for the cell could be obtained.

If no suitable disposal site can be found, then the other options are disposal at sea or export to another country. Both alternatives are permissible for the Solomon Islands although they would be expensive options.

#### Recommendations

The following recommendations are therefore made in relation to asbestos in the Solomon Islands:

- a) It is recommended that the above higher priority asbestos work is carried out in the Solomon Islands.
- b) Up to 6000 houses in the Solomon Islands may have asbestos cladding. It is recommended that all houses with PACM in the Solomon Islands are tested for asbestos and that all the houses tested positive are notified and included in an awareness campaign. They should be remediated (i.e. the asbestos removed or encapsulated) where resources permit.
- c) If a large number of houses are found to contain asbestos cladding then encapsulation would probably be the most cost-effective option for remediation although ongoing management procedures then would be needed and re-encapsulation (i.e. re-painting) would probably be needed 10-15 years later. If a small number of houses are found to contain asbestos cladding then removal and replacement of the cladding should be considered.
- d) Any asbestos roofs found on houses in the Solomon Islands should preferably be removed rather than encapsulated as encapsulation of roofs costs only a little less than removal and removal is a permanent solution. No such roofs were identified in the survey.
- e) If a suitable cheap on-island disposal location can be found that was locally acceptable then on-island disposal would be the preferred disposal option. Otherwise the next preferred option is placement in 20 ft shipping containers and export to Brisbane for disposal in the Remondis Landfill.
- f) Before asbestos remediation takes place (and after if all the asbestos is not removed) it would be appropriate to set in place suitable asbestos management practices and procedures to deal with the ongoing risk posed to human health by asbestos exposure. This should be accompanied by an appropriate education and training programme.
- g) Consideration should be given to the Solomon Islands passing regulations under their Public Health Act to enable the above asbestos work to be carried out. Separate legislation is also needed to enable the banning of imports into the Solomon Islands of asbestos building materials.

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### **Definitions**

**ACM:** "Asbestos Containing Material" – ie any material that contains asbestos.

Amosite: Brown or Grey Asbestos

**Asbestos**: The fibrous form of mineral silicates belonging to the Serpentine and Amphibole groups of rock-forming minerals, including amosite (brown asbestos), crocidolite (blue asbestos), chrysotile (white asbestos), actinolite, tremolite, anthophyllite or any mixture containing one or more of these

**CEL:** Contract Environmental Limited

**Chrysotile:** White Asbestos

**Crocidolite:** Blue Asbestos

**EMS:** EMS Laboratories Incorporated

External: Refers to the top or outside of roof sheeting or the outside of building/wall cladding

**Friable**: With respect to asbestos-containing material, means able to be crumbled, pulverised or reduced to powder by hand pressure when dry, and includes non-bonded asbestos fabric

**GPS:** Global Positioning System

**Hazard:** Is a potential to cause harm

IANZ: International Accreditation New Zealand

**Internal:** Refers to the underside of roof sheeting, or the inside of building/wall sheeting and structures therein

**MDHS100:** Methods for the determination of hazardous substances, surveying, sampling and assessment of asbestos-containing materials

**Non-Friable:** With respect to asbestos containing material means unable to be crumbled, pulverised or reduced to powder by hand pressure when dry

**PACM:** "Presumed Asbestos Containing Material" – ie any material presumed to contain asbestos, based on observation and knowledge of other relevant factors

**PPE:** Personal Protective Equipment

**Practicable:** Able to be done / put into practice having regard to:

- The severity of the hazard or risk in question
- The state of knowledge about the hazard or risk
- The availability and suitability of ways to remove or mitigate that hazard or risk
- The cost of removing or mitigating that hazard or risk

Risk: Is the likelihood of illness or disease arising from exposure to airborne asbestos fibres

**SMF**: Synthetic Mineral Fibres

**SPREP:** Secretariat of the Pacific Regional Environment Programme

# 1. Introduction

# 1.1 Purpose

This report covers the Solomon Islands component of a survey of the regional distribution and status of asbestos-containing material (ACM), and best practice options for its management, in selected Pacific island communities. The objectives of the survey are summarised as follows:

- To assess the status of, and management options for, ACM throughout the Pacific region; and
- To develop recommendations for future management interventions, including a prioritised list of target locations.

The work was carried out by a consortium led by Contract Environmental Ltd (CEL) and Geoscience Consulting (NZ) Ltd (Geoscience), under contract to the Secretariat of the Pacific Regional Environment Programme (SPREP), with funding provided by the European Union. The majority of information relating to the distribution of ACM in the Solomon Islands was obtained during a field visit undertaken by Dirk Catterall and Huw Williams between 19 and 28 August 2014. The visit was organised in collaboration with the Solomon Islands Environment and Conservation Division of the Ministry of Environment Climate Change Disaster Management & Meteorology and the Solomon Islands Ministry of Infrastructure Development.

Most of the information required for the Solomon Islands survey was obtained in a field visit to the following islands, which account for about 85% of the total population:

- Guadalcanal (includes Honiara);
- San Cristobal (Makira);
- Malaita; and
- Gizo Island (Western Province).

### 1.2 Scope of Work

A copy of the Terms of Reference for this work is given in Appendix 1. It lists the following tasks:

- Collect and collate data on the location (geographic coordinates), quantity and condition of asbestos-containing building materials (including asbestos-containing waste stockpiles) in each nominated Pacific Island country;
- Review, and recommend a prioritised list of local best-practice options for stabilisation, handling and final disposal of asbestos-contaminated materials in each nominated Pacific Island country (including review of existing local institutional, policy and regulatory arrangements);
- 3. Recommend and prioritise actions necessary to minimise exposure (potential and actual) of the local population to asbestos fibres for each nominated Pacific Island country. An approximate itemised national cost should be presented for each option identified;

- 4. Identify any local contractors who have the expertise and capacity to potentially partner with regional or international experts in future asbestos management work; and
- 5. Develop a schedule of rates for local equipment hire, mobilisation, labour, etc., to guide the development of detailed cost-estimates for future in-country asbestos remediation work.

# 1.3 Background to the Solomon Islands

**Solomon Islands** is a sovereign country consisting of a large number of islands in Oceania lying to the east of Papua New Guinea and northwest of Vanuatu and covering a land area of 28,400 square kilometres (11,000 sq mi). The country's capital, Honiara, is located on the island of Guadalcanal.

The islands that make up the Solomon Islands are Choiseul, the Shortland Islands; the New Georgia Islands; Santa Isabel; the Russell Islands; Nggela (the Florida Islands); Malaita; Guadalcanal; Sikaiana; Maramasike; Ulawa; Uki; Makira (San Cristobal); Santa Ana; Rennell and Bellona; the Santa Cruz Islands and three remote, tiny outliers, Tikopia, Anuta, and Fatutaka.

For local government, the country is divided into ten administrative areas, of which nine are provinces administered by elected provincial assemblies and the tenth is the capital Honiara, administered by the Honiara Town Council.

- 1. Central
- 2. Choiseul
- 3. Guadalcanal
- 4. Isabel
- 5. Makira-Ulawa
- 6. Malaita
- 7. Rennell and Bellona
- 8. Temotu
- 9. Western
- 10. Honiara City

The distance between the westernmost and easternmost islands is about 1,500 kilometres. The Santa Cruz Islands (of which Tikopia is part) are situated north of Vanuatu and are especially isolated at more than 200 kilometres from the other islands. Bougainville is geographically part of the Solomon Islands but politically part of Papua New Guinea.

The islands' ocean-equatorial climate is extremely humid throughout the year, with a mean temperature of 26.5 °C and few extremes of temperature or weather. June through August is the cooler period. Though seasons are not pronounced, the northwesterly winds of November through April bring more frequent rainfall and occasional squalls or cyclones. The annual rainfall is about 3,050 millimetres.

The Map of the Solomon Islands is shown in Figure 1 below.

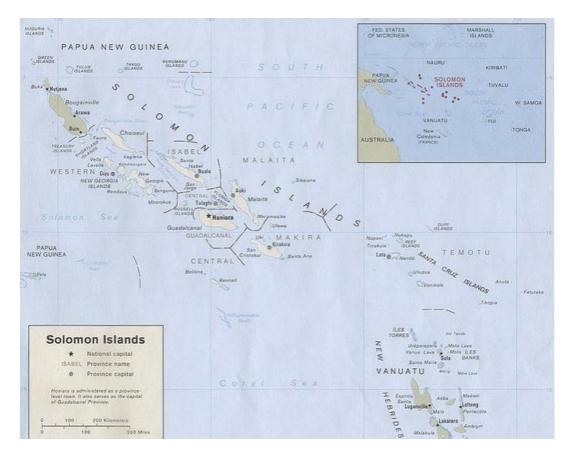


Figure 1 - Map of the Solomon Islands

# 1.4 Report Content and Layout

Section 2 of this report gives details of the methodology used for the study including the approach used for determining the survey coverage, the identification of specific target sites, procedures for site inspections and data capture, and sample collection and analysis. In addition, the relative importance of different sites was assessed using a risk assessment methodology, which is described in section 3.

The asbestos survey is discussed in section 4 of the report, with the laboratory and residential results given in section 5, and the risk assessment results in section 6.

Section 7 provides a generic discussion of possible management options for ACMs, and this is followed in section 8 by a specific analysis of the most appropriate options for those ACMs identified in Fiji.

Section 9 provides a review and analysis of existing national policies and legal instruments relevant to ACM management, while costings including local contracting capabilities and costs are discussed in section 10.

Section 11 contains a review of Solomon Islands Policies and Legal Instruments.

Section 12 of the report provides a final discussion and a list of recommended actions, including cost estimates for those sites identified as priority targets for remediation.

Additional supporting information is given in a series of appendices.

# 2.0 Survey Methodology

# 2.1 Pre-Survey Desk Study and On Site Interviews

The survey work undertaken during the visit to the Solomon Islands included:

- meetings with key government agencies,
- area-wide surveys across four islands (Guadalcanal; San Cristobal; Malaita; and Gizo)
- and specific investigations of 58 sites.

Prior to visiting the country, the survey team completed a desk study to enable a more targeted assessment of buildings potentially containing ACM. The desk study included contacting relevant local Government agencies in advance of the trip to discuss and evaluate if the agencies were aware of any buildings where ACM was a concern. In addition, the consultation aimed to evaluate local regulations and practices with respect to ACM identification, removal and disposal practices.

The Solomon Island Government did not provide any information prior to the commencement of the survey. However once the surveyors were in the Solomon Islands a number of Government agencies and private contractors were consulted to identify potential asbestos related materials. These included:

- Environment and Conservation Division of the Ministry of Environment Climate Change Disaster Management & Meteorology;
- Solomon Islands Ministry of Infrastructure Development;
- · Hardware and building supply merchants; and
- Asbestos removal contractors:
  - Pacific Environmental Ltd;
  - Jimmy Ramo of Sol Pacific & Builders Associated; and
  - o Solomon Kwanaiara of Jarbes Enterprise Ltd

Findings from these meetings can be summarised as follows:

- There is known ACM in a number of government buildings, schools and universities, particularly in the Honiara area;
- ACM has been removed from the hospital and a number of schools over the past couple of years by the above identified contractors;
- Asbestos removal was undertaken by contractors trained to Australian standards by Australian asbestos removal contractors;
- Small amounts of ACM were found in Auki (the provincial capital of Malaita) during redevelopment of the prison by an Australian consultant. PACM was stockpiled and buried beneath the footprint of the new building. This option was favoured by the local Department of Public Health; and
- Where ACM is removed on smaller developments, onsite burial is favoured and has been undertaken. ACM has also been taken to the Landfill (site name: Landfill 01, Honiara, Guadalcanal).

A second objective of the desk study was to evaluate the population distribution on the survey islands in order to prioritise which population centres and, if possible, which individual buildings

should be included in the survey. The most recent census data was sought and reviewed in order to ensure a sufficient statistically representative number of residential buildings were included in the survey. This included a review of 'PopGIS 2.0 Solomon Islands' which is an online GIS displaying population distribution across the nation.

Where population centres were identified, existing aerial photographs and geographically positioned photographs (where available) provided on Google Earth were reviewed. The review of Google Earth photographs enabled the survey team to appreciate the typical types of building construction materials in the centres, an approximate age of the buildings and in certain cases possible asbestos containing material (PACM). Conclusions on any PACM observed in the photographs were to be verified during the surveys.

# 2.2 Survey Coverage

The survey concentrated on the following four Islands:

- Guadalcanal (includes Honiara);
- San Cristobal (Makira);
- Malaita; and
- Gizo Island (Western Province).

According to the Solomon Islands 2009 census, the total population in 2009 was 515,870 and the provincial populations for the survey areas were as per Table 1 below.

Table 1: Census data

Guadalcanal/Honiara	158222
Malaita	137596
Western	76649
Makira – Ulawa	40419
Total:	412886

The total population is distributed across approximately 92,241 households with 63,244 of those housholds located within the survey area.

Due to the distribution of the population over a number of Islands and the difficulties in accessing each island, a survey of each residential household was not feasible in the timeframes and budget of the project. A statistical approach was therefore adopted to ensure a sufficient number of residential properties were included in the survey and to allow a confident estimate to be made of the number of houses with certain characteristics related to asbestos.

The statistical approach adopted is a technique commonly used in household marketing surveys, political polls and the like. For a specified total population size you calculate the required sample numbers required to give a target level of uncertainty, or conversely, you can determine the uncertainty level associated with an actual sample number.

The statistical approach required that a random method was used for selecting residential buildings to be surveyed and included in the sample size. In practice this involved selecting a cluster of

properties at random when viewed from the road. The surveyor then undertook a more detailed inspection of the properties. Where possible, samples of the building material were collected and tested in the field for indications of asbestos fibres.

# 2.3 Identification of Target Sites

In addition to residential households, the survey sought to identify public buildings and government-owned industrial and commercial properties containing ACM. The primary focus of the survey was on residential properties and public buildings that would potentially present the most prolonged and thus significant risks for public exposure. Commercial and industrial buildings were also included in surveys where they were observed in close proximity to residential housing and public areas.

The asbestos surveys had three main objectives. Firstly, it was, as far as reasonably practicable within the time available, to record the location, extent and product type of any presumed or known ACMs. Secondly, it was to inspect and record information on the accessibility, condition and surface treatment of any presumed or known ACMs based on worst case scenarios. Thirdly, the survey aimed to determine and record the asbestos type, either by collecting representative samples of suspect materials for laboratory identification, or by making a presumption based on the building age, product type and its appearance.

During the field visits, the surveyors attended meetings with representatives from various government departments, notably the Environment and Conservation Division of the Ministry of Environment Climate Change Disaster Management & Meteorology and the Solomon Islands Ministry of Infrastructure Development. The representatives provided information regarding asbestos regulations, known Government assets containing asbestos and the development of a government policy specific to asbestos.

A list of the people and organisations contacted during the visit is given in Appendix 2.

The remainder of the survey consisted of inspecting residential areas and government-owned facilities including (but not limited to) schools, hospitals and healthcare centres, power stations, water treatment facilities, research centres and government administration buildings.

### 2.4 Site Assessment Data Capture

Information was collected from each survey site using a tablet-based application designed specifically for this project. The software requires certain information to be recorded including location, type of facility, whether asbestos was identified, type, volumes, and most applicable remedial methodology. The software also allows for pictures to be taken of the sites and uses a Global Positioning System (GPS) to record where the pictures were taken. Information provided by owners/occupants of the building relating to its age, state of repairs, and previous ACM knowledge was also recorded in the software.

The use of the application ensures that data is collected in a uniform manner across all of the surveyed countries regardless of the survey team members.

#### 2.5 Sample Collection Methodology

In total, 260 individual facilities / sites were identified and site assessments undertaken for each one. Of these, 48 individual facilities / properties (including 37 residential buildings) were identified as

requiring a detailed site assessment due to their age, use, sensitive location or observations of PACM. In order to assess if PACM actually contained asbestos, samples were to be collected and analysed by a professional accredited laboratory in accordance with international standards.

Samples of PACM were collected if the following conditions were met;

- Permission was granted by the property owner;
- The work would minimise the disruption to the owner's operations;
- The sampling would not put the health and safety of occupants at risk;
- The areas to be sampled inside buildings were as far as possible unoccupied;
- Entry of other people not wearing personal protective equipment (PPE) to the sampling area was restricted;
- Where the material to be sampled could be safely pre-wet (i.e. excludes items with a risk of electrocution or where permission to wet a surface was not received); and
- Collection of a sample would not significantly damage the building material.

Where the above conditions were met, sampling was conducted following standard CEL / Geoscience Procedure and in accordance with international guidance provided by the United Kingdom Health & Safety Executive (UK HSE) and New Zealand Demolition and Asbestos Association (NZDAA).

The samples were collected in accordance with the following procedure;

- Sampling personnel were required to wear adequate personal protective equipment (PPE), as determined by the risk assessment (disposable overalls, nitrile gloves, overshoes and a half face respirator with P3 filters);
- Airborne emissions were controlled by pre- wetting the material to be sampled, with a fine water mist.
- Damaged portions of suspected ACM were sought first where it was easier to remove a small sample. The sample size collected was approximately 5 cm<sup>2</sup>
- Samples were obtained using pliers or a screwdriver blade to remove a small section from an edge or corner;
- A wet-wipe tissue was used between the pliers and the sample material to prevent fibre release during the sampling;
- All samples were individually sealed in their own sealable polythene bag which was then sealed in a second polythene bag.
- After sampling, water was sprayed onto the sample area to prevent fibre release;
- Sampling points were further sealed by PVC tape where necessary;
- Samples were labelled with a unique identifier and in the survey documentation;
- Each sample was noted on a chain of custody form provided by the laboratory, and secured in a sealable container.

Of the 48 sites where surveys were undertaken, 26 contained PACM and were sampled accordingly.

### 2.6 Sample Laboratory Analysis

The samples were sent by courier to EMS Laboratories Incorporated (EMS) in California, United States of America. Analysis of the samples was performed by EMS using Polarised Light Microscopy.

According to EMS the analysis method is a semi-quantitative procedure with a detection limit between 0.1-1% by surface area of the bulk sample, depending on the size of the asbestos fibres, sampling method and sample matrix.

Only a limited number of samples were collected due to the wide scope of the survey, which included all residential and public buildings on the island. The collection of samples was based on the aforementioned considerations but also with the project scope in mind. Where similar building materials were encountered at numerous sites, a single sample was considered sufficient for use in drawing conclusions. Also, where a large amount of PACM was identified at a single site, one sample of each main material identified was considered sufficient for this stage of the assessment.

The results for these samples are discussed in Section 5.0, and copies of the laboratory reports are given in Appendix 3 of this report.

# 3.0 Risk Assessment Methodology

A systematic risk assessment approach was adopted in order to assess the risk that identified asbestos containing material presented to site occupants and if applicable the public. The risk assessment adopted was that provided by the UK HSE guidance document 'Methods for the Determination of Hazardous Substances (MDHS100) Surveying, Sampling and Assessment of Asbestos-Containing Materials (2001)' and UK HSE guidance document 'A Comprehensive Guide to Managing Asbestos in Premises (2002)'.

The documents present a simple scoring system to allow an assessment of the risks to health from ACMs. It takes into account not only the condition of the asbestos, but the likelihood of people being exposed to the fibres.

The method used presents algorithms that allow a score for each ACM item observed or confirmed by laboratory analysis, to be calculated. The sites with high scores may present a higher risk to human health than those with lower scores.

The risk assessment approach has two elements; the first algorithm is an assessment of the type and condition of the ACMs or presumed ACMs, and their ability to release fibres if disturbed. The final score for each ACM or presumed ACM depends on the type of ACM i.e. concrete vs lagging, the condition of the ACM, if there is any surface treatment and the actual type of asbestos (i.e. chrysotile (white), amosite (brown), or crocidolite (blue).

The second algorithm considers the ACM setting, likelihood of the ACM actually being disturbed and exposure to a receptor(s). The setting assessment therefore considers the normal occupant activity in that area of the site and the likelihood of disturbance. Each ACM setting is scored and these scores are added to those for the material assessment to produce a total score.

#### 3.1 ACM Assessment

The algorithm in MDHS100 considers four parameters that determine the risk from an ACM: that is the ability to release fibres if disturbed. The four parameters are:

- product type;
- extent of damage;
- surface treatment; and
- asbestos type.

Each of the parameters is scored and added to give a total score between 2 and 12:

- materials with scores of 10 or more should be regarded as high risk with a significant potential to release fibres if disturbed;
- those with a score between 7 and 9 are regarded as medium risk;
- materials with a score between 5 and 6 are low risk; and
- scores of 4 or less are very low risk.

The material assessment algorithm shown in MDHS100 is reproduced in Table 2.

Table 2: MDHS100 Material assessment algorithm - ACM

Sample variable	Score	Examples of scores
Product type (or debris product)	1	Asbestos reinforced composites (plastics, resins, mastics, roofing vinyl floor tiles, semi-rigid paints or decorative finishes, asbestos etc)
	2	Asbestos insulating board, mill boards, other low density boards, asbestos textiles, gaskets, ropes and woven textiles, paper and felt
	3	Thermal insulation (eg pipe and boiler lagging), sprayed asbestos, asbestos, asbestos mattresses and packing
Extent of	0	Good condition: no visible damage
damage/deterioration	1	Low damage: a few scratches or surface marks; broken edges on boards, tiles etc
	2	Medium damage: significant breakage of materials or several small where material has been damaged revealing loose asbestos fibres
	3	High damage or delamination of materials, sprays and thermal Visible asbestos debris
Surface treatment	0	Composite materials containing asbestos: reinforced plastics, vinyl tiles
	1	Enclosed sprays and lagging, asbestos insulating board (with face painted or encapsulated), asbestos cement sheets etc.
	2	Unsealed asbestos insulating board, or encapsulated lagging and
	3	Unsealed laggings and sprays
Asbestos type	1	Chrysotile
	2	Amphibole asbestos excluding crocidolite
	3	Crocidolite
Total score		Out of 12

### 3.2 ACM Setting Assessment

The location of the ACM is equally important as the type and condition of the ACM when considering the potential risk to human health. There are four aspects presented in MDHS100, however this algorithm has been modified in this assessment with 'maintenance activity' not considered.

The removal of maintenance activity from the algorithm is due to the level of awareness of asbestos by the building management and / or owners at the majority of the survey sites were considered to be low. Therefore any maintenance undertaken is likely to be 'unplanned' with little or no controls around asbestos exposure. In addition, the amount of maintenance activity was often extremely difficult to quantify through discussion with the building management contacts.

The three areas of the algorithm adopted for the ACM setting assessment are:

- Occupant activity
- Likelihood of disturbance
- Human exposure potential

Each of the above parameters are summarised below.

# **Occupant activity**

The activities carried out in an area will have an impact on the risk assessment. When carrying out a risk assessment the main type of use of an area and the activities taking place within it should be taken into account.

#### Likelihood of disturbance

The two factors that will determine the likelihood of disturbance are the extent or amount of the ACM and its accessibility/vulnerability. For example, asbestos soffits outdoors are generally inaccessible without the use of ladders or scaffolding, and on a day to day basis are unlikely to be disturbed. However if the same building had asbestos panels on the walls they would be much more likely to be disturbed by occupant movements/activities.

### **Human exposure potential**

The human exposure potential depends on three factors:

- the number of occupants of an area,
- the frequency of use of the area, and
- the average time each area is in use.

For example, a hospital boiler which contains friable asbestos cladding in a room which is likely to be unoccupied has much less exposure potential than in a school classroom lined with an exposed asbestos-cement roof, which is occupied daily for six hours by 30 pupils and a teacher.

The algorithm adopted for ranking the ACM setting is shown in Table 3.

Table 3: HSG227 (2002) Priority Assessment Algorithm - Setting

Assessment factor	Score	Examples of score variables
Normal occupant activity Main type of activity in area	0 1 2 3	Rare disturbance activity (eg little used store room) Low disturbance activities (eg office type activity) Periodic disturbance (eg industrial or vehicular activity may contact ACMs) High levels of disturbance, (eg fire door with asbestos insulating board sheet in constant use)
Likelihood of disturbance Location  Accessibility  Extent/amount	0 1 2 3 0 1 2 3 0 1 2 3 3	Outdoors Large rooms or well-ventilated areas Rooms up to 100 m2 Confined spaces Usually inaccessible or unlikely to be disturbed Occasionally likely to be disturbed Easily disturbed Routinely disturbed Small amounts or items (eg strings, gaskets) <10 m2 or <10 m pipe run. >10 m2 to ≤50 m2 or >10 m to ≤50 m pipe run >50 m2 or >50 m pipe run
Human exposure potential Number of occupants	0 1 2	None 1 to 3 4 to 10

Assessment factor	Score	Examples of score variables
	3	>10
Frequency of use of area	0	Infrequent
	1	Monthly
	2	Weekly
	3	Daily
Average time area is in use	0	<1 hour
	1	>1 to <3 hours
	2	>3 to <6 hours
	3	>6 hours
Total		Out of 21

Each of the parameters is scored and added together to give a total score between 0 and 21. The setting score is then added to the ACM score to provide an overall value. The final value will help to rank the sites in order of priority for management and/or remedial action. The scoring system is detailed in Table 4.

**Table 4: Risk Ranking Scoring** 

ACM Score	Setting Score	Total Score	Risk Rating
10 - 12	16 – 21	24 - 33	High risk – significant potential to release fibres if disturbed
7 – 9	11 - 15	17 - 23	Moderate risk
5 – 6	8 - 10	12 - 16	Low risk
0 – 4	0 – 7	0 – 11	Very low risk

# 4.0 Asbestos Survey

# 4.1 Residential Survey Coverage

A general survey of residential buildings was undertaken, and representative samples of domestic construction materials were obtained, where possible, throughout the survey. The following Photos show examples of local residential dwellings with typical construction materials. Photo 1 shows traditional dwelling construction using natural materials whereas Photo 2 shows residential houses made of fibre board or PACM.



Photo 1: typical residential structure made of natural materials



Photo 2: typical residential structure made of fibre board or PACM

Information on the population distribution of Solomon Islands was provided by the 2009 population census produced by the Solomon Islands National Statistics Office. Solomon Islands had a total population of 515,870 in 2009 across the nations' islands and total land area of 27,540 km². The population was distributed across approximately 92,241 residential households.

Table 5 provides a summary of the Solomon Island census data and the survey data collected during this assessment. The survey sample size was initially based upon a 95% confidence level and 3.5% margin of error. With 63,244 households on the four islands combined, the number of houses to be surveyed to ensure a statistically representative number of households was 774. In practice, the total number of houses examined was 2,327, which means that the margin of error reduces to 2.0% at the 95% confidence level.

Table 5: Summary of 2009 census data

	2009 Censu	Surve	y Data		
	Population	ion Land area No of Households		No. of Households Surveyed	No. of Households PACM Suspected
National Total	515,870	27,540	92,241	2,327	
Guadalcanal	93,613	5,336	17,379	1,200	
Gizo	76,649	7,509	13,998	300	
Malaita	137,596	4,224	24,556	489	
Makira	40,419	3,187	7,311	338	
Total	348,277	20,256	63,244	2,327	150
Survey Percentage of National Total	67	73.5	68.5	2.5	0.16

# 4.2 Targeted Survey Coverage

The remainder of the survey consisted of visits to government buildings, including those which were likely to be frequented by large numbers of individuals. The buildings included (but were not limited to) schools, hospitals and healthcare centres, government administration buildings, power stations and waste disposal facilities. The specific sites visited in the Solomon Islands are listed in Table 6 while the individual site assessment reports for these are available from SPREP. Also note that Table 6 also includes the residential areas that were discussed in Section 4.1.

Photo 3 shows examples of PACM identified on commercial government buildings.

**Table 6: Specific sites visited on Solomon Islands** 

Site Name	Site Location	Site Category
ITA Hardware	Honiara, Guadalcanal	Commercial
Honiara Airport	Honiara, Guadalcanal	Government
Honiara Hospital	Honiara, Guadalcanal	Hospital
Land And Survey Building	Honiara, Guadalcanal	Government
Ministry Of Agriculture	Honiara, Guadalcanal	Government
Ministry Of Infrastructure And Development	Honiara, Guadalcanal	Government

Site Name	Site Location	Site Category	
Visitors Bureau	Honiara, Guadalcanal	Government	
Lungga power station	Honiara, Guadalcanal	Power Station	
Nguvia Primary School	Honiara, Guadalcanal	School	
University Of The Solomons	Honiara, Guadalcanal	School	
Mitsubishi Yard	Honiara, Guadalcanal	Commercial	
Honiara High Court	Honiara, Guadalcanal	Government	
Landfill 01	Honiara, Guadalcanal	Landfill	
Honiara Town	Honiara, Guadalcanal	Mixed Residential, Commercial and Public Buildings	
Honiara Town and Northwest	Honiara, Guadalcanal	Mixed Residential, Commercial and Public Buildings	
Honiara Town and Northern Road	Honiara, Guadalcanal	Mixed Residential, Commercial and Public Buildings	
Multiple Residential Survey; Outskirts of Honiara	Honiara, Guadalcanal	Residential	
Mbua Vale School	Honiara, Guadalcanal	School	
Sinu College	Honiara, Guadalcanal	School	
St John School	Honiara, Guadalcanal	School	
Dalgro	Gizo, Western Province	Commercial	
Hardware Store	Gizo, Western Province	Commercial	
Council Building	Gizo, Western Province	Government	
Court Building	Gizo, Western Province	Government	
Ministry Of Agriculture	Gizo, Western Province	Government	
Ministry Of Health	Gizo, Western Province	Government	
Gizo Hospital	Gizo, Western Province	Government	
Landfill 02	Gizo, Western Province	Government	
Gizo Around Town	Gizo, Western Province	Mixed Residential, Commercial and Public Buildings	
power station	Gizo, Western Province	Power Station	
Titiana Village	Gizo, Western Province	Residential	
Aligegeo Secondary School	Aligegeo , Malaita	School	
Ambu Village	Ambu, Malaita	Multiple Residential Survey	
Auki Hospital	Auki, Malaita	Hospital	
Auki Survey	Auki, Malaita	Mixed Residential, Commercial and Government Buildings	
Kilusakwalo Village	Kilusakwalo, Malaita	Multiple Residential Survey	
Environmental Office	Kirakira, San Christobel	Government	
Hospital	Kirakira, San Christobel	Hospital	
Government Houses	Kirakira, San Christobel	Multiple Residential Survey	
Southeastern Kirakira Residential	Kirakira, San Christobel	Multiple Residential Survey	
Kirakira Multiple Residential	Kirakira, San Christobel	Multiple Residential Survey	
Council Offices	Kirakira, San Christobel	Government	

Site Name	Site Location	Site Category
Public Library	Kirakira, San Christobel	Government
Works Department Depot	Kirakira, San Christobel	Government
Pakera Shop	Pakera, San Christobel	Commercial
Pamua Secondary School	Pamua, San Christobel	School
Waimpuru Secondary School	Waimpuru, San Cristobal	School

# 5.0 Laboratory Results and Findings

# **5.1 Laboratory Results**

A summary of the laboratory analytical results is provided in Table 7 while the full laboratory report is given in Appendix 3. A total of 42 samples of suspected asbestos-containing material were collected in the Solomon Islands survey and the presence of asbestos was confirmed in 9 of those samples collected at 8 sites.

**Table 7: Sample Analytical Results** 

Site Name	Site Location	Site Category	Sample Number	Asbestos Type and %
Visitors Bureau	Honiara, Guadalcanal	Government	Sample #01 Sample #02 Sample #03	Not Detected
University Of The Solomons	Honiara, Guadalcanal	School	Sample #04 Sample #05 Sample #06	Not Detected
Ministry of Infrastructure and Development	Honiara, Guadalcanal	Government	Sample #07	5% Chrysolite
Honiara Hospital	Honiara, Guadalcanal	Hospital	Sample #08 Sample #09A Sample#09B	Not detected
Land And Survey Building	Honiara, Guadalcanal	Government	Sample #10 Sample #11 <sup>1</sup>	2% Chrysolite 10% Chrysolite
Ministry Of Agriculture	Honiara, Guadalcanal	Government	Sample #13 <sup>1</sup>	Not detected
Lungga Power station	Honiara, Guadalcanal	Power Station	Sample #14	Not Detected
Nguvia Primary School	Honiara, Guadalcanal	School	Sample #15	Not Detected
Council Building	Gizo, Western Province	Government	Sample #16	10% Chrysolite 7% Chrysolite
Court Building	Gizo, Western Province	Government	Sample #17	10% Chrysolite
Ministry Of Agriculture	Gizo, Western Province	Government	Sample #18	Not Detected
Ministry Of Health	Gizo, Western Province	Government	Sample #19 Sample #20	Not Detected
Hardware Store <sup>2</sup>	Gizo, Western Province	Commercial	Sample #21	15% Chrysolite
Dalgro	Gizo, Western Province	Commercial	Sample #22	Not Detected
Honiara Airport	Honiara, Guadalcanal	Government	Sample #23	Not Detected
ITA Hardware <sup>2</sup>	Honiara, Guadalcanal	Commercial	Sample #24	Not Detected

Site Name	Site Location	Site Category	Sample Number	Asbestos Type and %
Environmental Office	Kirakira, San Cristobal	Government	Sample #H01	Not Detected
Hospital	Kirakira, San Cristobal	Hospital	Sample #H02	Not Detected
Southeastern Kirakira Residential	Kirakira, San Cristobal	Multiple Residential Survey	Sample #H03	15% Chrysolite
Kirakira Multiple Residential	Kirakira, San Cristobal	Multiple Residential Survey	Sample #H04 Sample #H05 Sample #H06 Sample #H07	Not Detected 10% Chrysolite Not Detected Not Detected
Waimpuru Secondary School	Waimpuru, San Cristobal	School	Sample #H08 Sample #H09 Sample #H10	Not Detected Not Detected 10% Chrysolite
Pamua Secondary School	Kirakira, San Cristobal	School	Sample #H11 Sample #H12	Not Detected
Auki Hospital	Auki, Malaita	Hospital	Sample #H13 Sample #H14 Sample #H15	Not Detected
Aligegeo Secondary School	Aligegeo , Malaita	School	Sample #H16	Not Detected
Government Houses	Kirakira, San Cristobal	Multiple Residential Survey	Sample #H17	Not Detected
Abmu Village	Ambu, Malaita	Multiple Residential Survey	Sample #H18	Not Detected



Photo 3: Lands & Survey Building – AC Panels



Photo 4: Asbestos cladding for sale in Gizo

It is important to note above that the ACM detected at the hardware store is new asbestos cladding that is being sold to the public for construction purposes.

# 5.2 Residences

Table 5 sets out the summary of the 2009 census data that forms the basis of the residential calculations.

Out of the 2,327 residential properties surveyed, 150 were observed to be constructed either entirely or in part with some form of fibre board. Most of the observations were at a distance from the edge of the property boundary or road and therefore a close inspection of the material could not be made. Where a closer inspection and full survey was possible, a conclusion that the material was likely or unlikely to contain asbestos could often be made.

A conservative estimate based on 150 of the 2327 residential dwellings potentially containing ACM would result in an estimate for Solomon Islands with a 95% level of confidence of 4,047 +/- 2.0% households potentially containing ACM. However that estimate assumes all of the 150 properties in the survey would contain ACM.

Of the 7 residential properties able to be sampled, only 2 returned a positive detect for asbestos. Based on this result, of the 150 houses suspected of containing ACM based on their appearance, potentially 28.5 % (ie. 43 properties) would return a positive ACM result. Using this assessment method, statistically the number of properties on the Islands that were surveyed containing ACM is estimated to be 1,153 +/- 2.0%.

However, PACM products were encountered on other building types throughout Solomon Islands. Of the 42 PACM samples that were analysed only 9 returned positive detects for asbestos (See Section 5). Therefore, based on this, an estimate of 866 +/- 2.0% properties in the survey area would contain ACM.

**Table 8: ACM Estimate for Solomon Islands** 

Survey	No of Households
Total of Households in survey area (2009 Census)	63,244
Households Surveyed	2,327
Households PACM Suspected	150*
Upper estimate (based on visual evidence of PACM only)	4,047 +/- 2.0%
Mid-range estimate (based on all residential samples with positive asbestos laboratory detects (2/7))	1,153 +/- 2.0%
Lower estimate (based on all PACM samples with positive asbestos laboratory detects (9/42))	866 +/- 2.0%

<sup>\*</sup> includes residences owned by institutions

If the above results are scaled up for the whole of Solomon Islands, the total number of houses potentially containing asbestos would be between 1,263 and 5,902. However, caution should be used with any extrapolation of data, especially in this project, as the residential buildings encountered on the four Islands that were visited may differ from those on the outer more remote islands with less access and choice of building materials. As the survey did not visit the outer islands, confirmation that the same findings can be assumed for the other islands will need to be addressed.

Another limitation of the extrapolation is that the survey results are based largely on visual observations of the exterior of the residential buildings, but with some additional support from a limited amount of laboratory analyses.

#### Some more photos of Residences are shown in Photos 5-9 below.









Photos 5-9 - Typical Residences with PACM Cladding

### **5.3** Comment on Results

There are a few Government buildings that have asbestos-cement cladding in the Solomon Islands, such as the Lands and Survey Building and the Ministry of Infrastructure and Development Building in Honiara. In general, however, there is only a small amount of asbestos that was observed on non-residential buildings in the Solomon Islands.

By far the largest amount of asbestos in the country is on residences and is in the form of cladding. Possibly up to 6000 residences in the Solomon Islands may have asbestos cladding but this figure is based on some speculative extrapolation of data and the figure may be substantially less. In the four islands that were surveyed (Honiara, Makira, Malaita and Gizo) it can be said with reasonable accuracy that 1150 residences will have asbestos cladding.

It is certainly a concern that asbestos cladding was discovered as still being sold in a Hardware Store in Gizo. This means that the asbestos problem in the Solomon Islands is not a historical one, but the number of buildings (probably residences) with asbestos is probably growing.

# 6.0 Risk Assessment

Utilising the algorithms described in Section 2 of this report, the laboratory analysis data for ACM samples (where available) and observations of the sites visited, each site was listed in order of priority in Table 9.

**Table 9: Risk Ranking Scores – Solomon Islands** 

Site Name	Sample Building Material No. Type	Asbestos Type and %	Risk Ranking Scores			
			ACM	Setting	Total Score	
Land And Survey Building	Sample #10	Floor tile / cladding	2% Chrysolite	5	20	25
Ministry Of Infrastructure & Development	Sample #07	Floor tile	5% Chrysolite	3	15	18
Kirakira Multiple Residential*	Sample #H05	External cladding	10% Chrysolite	4	12	16
Waimpuru Secondary School	Sample #H10	External cladding	10% Chrysolite	4	12	16
Council Building	Sample #16	Cladding	10% Chrysolite 7% Amosite	3	13	16
South eastern Kirakira Residential*	Sample #H03	External cladding	15% Chrysolite	3	12	15
Court Building	Sample #17	Cladding	10% Chrysolite	2	12	14

<sup>\*</sup>Note that the PacWaste project does not have sufficient resources to target residential premises interventions at this time.

The risk ranking scores presented in Table 9 indicate that the survey has identified one (Land & Survey building) site that poses a high risk of exposure to occupants. Photo shows the building with the fibre board cladding along the front. In addition, the Ministry of Infrastructure & Development building presents a moderate risk to human health while five sites, including residential areas, are ranked as having a low risk to the occupants. The risk assessment is based on current conditions, ACM condition and site use observed at the time of the survey. Should these change over time, reassessment of the risk presented would be required.

A risk assessment was not carried out for the new asbestos cladding that was found on sale at a hardware store in Gizo because this could be used in a wide range of possible settings, some of which may be safe and some which may not. A photo of this material is shown in Photo 4 above, and it is recommended that the Solomon Islands Government acts quickly to have it removed from sale. In addition, any future imports should be banned.

# 7.0 Remedial and Management Options

### 7.1 General

Based on all of the country visits made by the consultants for the PacWaste asbestos surveys, it is evident that:

- a. The types of asbestos problems are relatively similar from country to country although there are very significant variations in incidence and quantity of asbestos.
- b. Most asbestos is non-friable, or at least was non-friable when installed. Often the asbestos has deteriorated significantly and, in part at least, could be considered friable because of the risk of release of significant amounts of fibres on a regular basis. Certainly where fibres have been involved the asbestos becomes friable.
- c. There has been almost no asbestos identified anywhere that was friable when installed. Remediation of the few friable (at least friable when installed) asbestos projects in the Pacific will need specialist management as exceptions.
- d. The predominant form of asbestos is Chrysotile (White) Asbestos, although incidences of Amosite (Brown) Asbestos and Crocidolite (Blue) Asbestos do occur occasionally. Chrysotile is hazardous, but not as hazardous as the other forms of asbestos.
- e. Labour rates are similar from country to country.
- f. There will most likely be a need to bring in specialist supervision for any remedial work, and rates for that supervision will be similar throughout the Pacific.
- g. The cost of materials in most countries is similar as almost all materials need to be imported from manufacturing countries with similar pricing structures.
- h. There is some level of awareness of asbestos management techniques in all countries (and certainly more in the countries where there are significant amounts of asbestos). Generally, however, there is little expertise available to perform professional asbestos removals to the standard that would be required in, for example, Europe, UK, USA or Australia.
- The correct equipment for properly managing asbestos remediation is not available in any of the countries visited, with the exception of some PPE and the simpler tools required for removal operations.
- j. Safe and acceptable remediation techniques will be the same everywhere.

A case can therefore easily be made for a universal policy and set of procedures to be developed across the whole Pacific region for addressing asbestos problems.

#### 7.2 Management Options

Where ACM or PACM has been identified then there are some management measures that can be taken immediately as follows:

- communicate with building/property owners, employees, contractors and others of its presence, form, condition and potential health risks associated;
- monitor the condition of the ACM;
- put a safe system of work in place to prevent exposure to asbestos.

#### 7.2.1 Communicating ACM Hazard

Although every attempt was made during the survey work to communicate the potential level of risk apparent during the site visits, further consultation with the relevant regulator, site/building owners

and occupants will be required based upon the findings and specifically the laboratory confirmation of the presence of ACM. Where an immediate significant risk to human health was apparent during the surveys, regulators were informed and actions taken to manage/remedy the situation.

All site owners and employees should be made aware of the location of any ACMs in the buildings identified. This is particularly important for maintenance workers or contractors who may directly disturb ACMs while working. A means of communicating with contractors who come on site to carry out other work must also be set up to prevent disturbance of ACMs without implementing the correct controls. The means of communication could include a site induction sheet or training session on the hazards presented by the ACM on site together with a formal contractor acknowledgement sheet.

If the location is a private residence then an information sheet could be handed out and an education / awareness programme initiated.

#### 7.2.2 Monitor ACM

ACMs which are in good condition, sealed and/or repaired, and are unlikely to be disturbed, are of a lower risk than those which are damaged and in certain situations can be left in place. Often, encapsulation and management is a safer option than removal, which can result in the ACMs being disturbed further and potential further exposure to the building occupants. The on-going operations at the site will also factor into whether the ACM can be left on site. It should be noted, however, that effective encapsulation, especially of roofing, can be expensive.

If ACMs are left in place, the condition of the ACMs will have to be monitored regularly and the results recorded. A useful way of monitoring the condition of the ACMs is to regularly take photographs, which can be used to compare the condition over time. When the condition of the ACM starts to deteriorate, remedial action can be taken. The time period between monitoring will vary depending on the type of ACM, its location and the activities in the area concerned, but as a minimum should be at least once every 12 months.

#### 7.2.3 ACM Safe System

Where an ACM is going to be left in place, one option would be to label or colour-code the material. This may work in an industrial environment, but may not be acceptable in a suite of offices or suitable in public areas, for example, retail premises. The decision to label or not will in part depend on confidence in the administration of the asbestos management system and whether communication with workers and contractors coming to work on site is effective.

Labelling and colour coding alone should not be relied upon solely as the only control measure. The physical labels and colour coding may deteriorate over time without sufficient maintenance.

# 7.3 Remedial Options

The management options of ACM outlined in Section 7.1 above are administration controls that can assist with effectively managing the risk ACM presents. However, in certain situations, administration controls may not be sufficient or the risk posed by the ACM by way of its damaged condition or setting sensitivity may present an unacceptable risk. Remedial measures for managing the ACM may include one or a combination of the following;

- protect/enclose the ACM;
- seal/encapsulate the ACM;

- repair of the ACM;
- removal of the ACM.

### 7.3.1 Protection / enclosure of the ACMs

Protecting ACMs means the construction or placing of a physical barrier of some sort to prevent accidental disturbance of the ACM. This may mean placing a bollard in front of a wall panel of asbestos insulating board to prevent accidental damage by fork lift truck movements. Enclosing the ACM involves the erection of a barrier around it, which should be as airtight as possible to prevent the migration of asbestos fibres from the original material. Enclosing the ACM is a good option if it is in reasonable condition and in a low sensitivity environment.

If enclosure is chosen as the desired management option it is important that the existence of the ACM behind the enclosure is notified to all who may work or visit the site. Labelling on the enclosure to indicate the presence of the hidden ACM would assist with communicating the hazard. The condition of the enclosure should also be periodically monitored and the results of the inspection recorded.

### 7.3.2 Sealing or encapsulation of ACM

Encapsulation of an ACM is only suitable if the ACM is in good condition and in a low sensitivity environment. The additional weight of the encapsulant is also an important consideration and this may unwittingly cause delamination and possible damage to the ACM.

According to the UKHSE (2001) there are two types of encapsulants; bridging and penetrating encapsulants. Bridging encapsulants adhere to the surface of the ACM and form a durable protective layer. Bridging encapsulants include high build elastomers, cementitious coatings and polyvinyl acetate (PVA). The different types of encapsulants available will suit different circumstances and ACMs and should therefore be selected by a specialist in asbestos management to ensure the correct encapsulant is chosen.

Of the bridging encapsulants, high-build elastomers can provide substantial impact resistance as well as elasticity, and are reported to provide up to 20 years of life if undisturbed. Cementitious coatings are generally spray-applied and are compatible with most asbestos applications. They provide a hard-set finish, but may crack over time. PVA is used for sealing of asbestos insulating board and may be spray or brush applied. PVA is not suitable for use on friable ACMs such as insulation or sprayed coatings. PVA will only provide a very thin coating and may not be suitable as a long-term encapsulant.

Penetrating encapsulants are designed to penetrate into the ACM before solidifying and locking the material together to give the ACM additional strength. Penetrative encapsulants are typically sprayapplied and will penetrate non-friable and friable asbestos materials, strengthening them as well as providing an outer seal.

The selection, preparation and application of encapsulants requires skill, knowledge and experience with asbestos remedial work.

### 7.3.3 Repair of the ACM

To be readily repairable, the damage should be minimal, therefore repair should be restricted to patching/sealing small areas where cracks or exposed edges have become apparent. Where significant damage has occurred it may be more cost effective to remove the ACM.

The repair methodology selected will largely depend on the type of ACM to be repaired. For example, small areas of damaged pipe or boiler lagging can be filled with non-asbestos plaster and if necessary wrapped with calico (cotton cloth). Small areas of damaged sprayed asbestos can be treated with encapsulant and, if necessary, an open mesh scrim of glass fibre or calico reinforcement used. Damaged asbestos panelling or tiles can be sprayed with PVA sealant or a similar type of sealant such as an elastomeric paint. Asbestos cement products can be sealed using an alkali-resistant and water-permeable sealant or impermeable paint.

#### 7.3.4 Removal of the ACM

Where ACMs have been identified that are not in good condition, or are in a vulnerable position and liable to damage, the remedial options described previously should be explored first. Where it is not practical to repair, enclose or encapsulate the ACMs, they will need to be removed. ACMs will also need to be removed if the area is due to undergo refurbishment which will disturb the ACM, or where a building is going to be demolished.

Rigorous safety procedures are required to be followed for the removal of ACM. Typically the following procedure should be followed for non-friable asbestos although some variations may be necessary from site to site.

- a) Place warning barrier tape around the site at a minimum distance of ten metres, where practicable, and place warning signs to clearly indicate the nature of work.
- b) The contractor shall wear protective disposable type overalls, gloves and at least a half face respirator with a P2 (and preferably a P3) replaceable filter.
- c) Wet down the ACM to be removed and carefully remove any fasteners using hand tools. Attempt to remove the ACM intact do not break it up, or throw it into a waste bin or skip.
- d) Place asbestos material and debris in an approved asbestos waste bag and seal for disposal in accordance with local requirements. Sheets of asbestos cement product should be placed wet one on top of another into a skip lined with a heavy duty plastic liner, a portion of which remains outside the skip and is of sufficient size to cover the waste when the skip is full.

Vacuum asbestos removal area using a vacuum fitted with a high efficiency particulate air filter (HEPA filter).

Normally air monitoring is not required for the removal of non-friable asbestos containing materials, as if done correctly no excessive quantities of asbestos fibres should be generated. However, some operators prefer to undertake such monitoring to obtain evidence that no risks to health occurred during the removal exercise.

The whole project should be supervised by an experienced asbestos removalist. Certification processes are in place in several countries to make sure such removalists are suitably qualified and experienced.

In each case of an asbestos removal project a detailed "Asbestos Removal Plan" should be prepared that addresses the following matters:

#### 1. Identification:

 Details of the asbestos-contaminated materials to be removed – for example, location/s, whether it is friable or non-friable, condition and quantity to be removed – include references to analyses.

## 2. Preparation:

- Consultation with regulators, owners and potentially affected neighbours
- Assigned responsibilities for the removal
- Programme of commencement and completion dates
- Consideration of other non-asbestos related safety issues such as safe working at heights
- Asbestos removal boundaries, including the type and extent of isolation required and the location of any signs and barriers
- Control of electrical and lighting installations
- Personal protective equipment (PPE) to be used, including respiratory protective equipment (RPE)
- Details of air monitoring programme
- Waste storage and disposal programme

## 3. Removal

- Methods for removing the asbestos-contaminated materials (wet or dry methods)
- Asbestos removal equipment (spray equipment, asbestos vacuum cleaners, cutting tools, etc)
- Details of required enclosures, including details on their size, shape, structure, etc, smoketesting enclosures and the location of negative pressure exhaust units if needed
- Details of temporary buildings required for asbestos removal (eg decontamination units), including details on water, lighting and power requirements, negative air pressure exhaust units and their locations
- Other control measures to be used to contain asbestos within the asbestos work area. This includes dust suppression measures for asbestos-contaminated soil.

#### 4. Decontamination:

 Detailed procedures for the workplace decontamination, the decontamination of tools and equipment, personal decontamination of non-disposable PPE and RPE, decontamination of soil removal equipment (excavator, bobcat etc)

## 5. Waste Disposal:

- Methods for disposing of asbestos waste, including details on the disposal of:
  - Disposable protective clothing and equipment and
  - Structures used to enclose the removal area

## 8.0 Selection of Possible Remedial Options

## 8.1 General

The flow chart presented below in Figure 2 has been adapted from that presented in UKHSE HSG227 'A Comprehensive Guide to Managing Asbestos in Premises'. It details the decision process adopted by this study in determining the most suitable management option for the majority of sites with ACM.

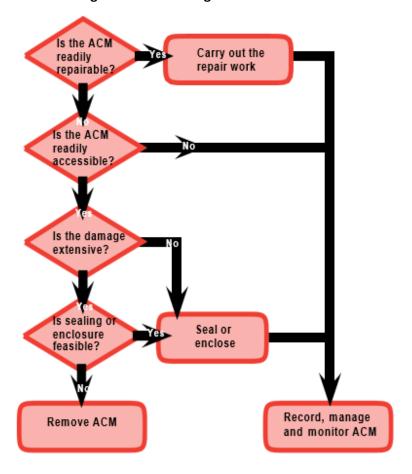


Figure 2: ACM Management Flow Chart

Figure adapted from; UKHSE HSG227 'A Comprehensive Guide to Managing Asbestos in Premises'.

Clearly there is a need to adopt a logical process such as above to select the correct management procedure in each case, and the flowchart above sets out such a procedure. There are some specific Pacific factors, however, that need to be considered.

## 8.2 Appropriate Asbestos Management for the Pacific

There are limited funds available for asbestos remediation in the Pacific and a wide range of health initiatives that may be deserving of funding besides asbestos remediation. It will therefore be necessary to prioritise which remediation projects are to be carried out, based on the risk ranking methodology and available funding. Whichever projects cannot be undertaken will need interim management until funding is available.

Management of un-remediated asbestos buildings is discussed in Section 7.2 above. The key factors in this management will be education and awareness so that minimising the generation of airborne fibres can be achieved.

Where remediation can be undertaken the first option that could be considered is encapsulation. Most asbestos roofs in the Pacific are, however, in a deteriorating condition and need to be encapsulated on the underside as well as the top surface. In most cases there is also a ceiling in place so the ceiling will need to be removed, as well as electrical and other services if they cannot be worked around. The top surface of the ceiling, as well as the services, must be treated as potentially contaminated with asbestos, especially if the asbestos roof is old, so the rooms below will need to be protected. The services and ceiling will then need to be returned or replaced as appropriate.

This process is expensive and, in fact may cause the project to be of a similar cost to removal and replacement of the roof. If there is no ceiling in place then the underside of the asbestos roof may, however, be able to be painted quite easily, although the project will still be an asbestos remediation project with all the resultant controls that must be put in place.

If an asbestos roof is encapsulated then it will still be necessary to replace any asbestos guttering and downpipes.

Asbestos cladding may be able to be satisfactorily encapsulated at a reasonable cost if it is in good condition. If there is also a wall cavity and an internal wall in good condition then there would be no need to encapsulate the inside of the asbestos cladding. Otherwise the inside would need to be encapsulated as well.

Encapsulation is discussed further in Section 8.3 below.

Removal of the asbestos roof would require all the appropriate asbestos management controls to be put in place as well as edge protection / fall arrest for safe working at heights and procedures for working on a brittle asbestos roof. Once the roof has been removed then the asbestos dust would need to be carefully vacuumed up in the ceiling space. Then a new roof would need to be put in place. With the hot conditions in the Pacific an insulating layer would also be required. Asbestos does have the merit of being cool to live under.

Removal is discussed further in Section 8.4 below.

## 8.3 Encapsulation

If encapsulation is to be used then several factors need to be considered as follows:

- Durability the encapsulating system applied should last for a long time.
- There should be minimal (or preferably no) surface preparation involved as the high pressure
  washing and abrasive techniques normal for surface preparation for painting will generate a
  large amount of asbestos fibres.
- The encapsulant product should be simple to apply.
- Preferably the solar reflection should be enhanced by the use of light colours.

Normal priming type paints (especially oil or mineral turps based paints) generally do not bind well to asbestos cement roofs and cladding and special high quality alkali resistant primers are recommended

prior to using a typical high quality 100% acrylic based exterior undercoat and exterior top coat system.

Alternatively, a semi-gloss, two-component epoxy paint suitable for metal, concrete, asbestos, cement and heavy machinery can be used. Such epoxy resin based paints exhibit long lasting durability under harsh conditions, such as acid, alkaline, salt and very humid conditions. Such paint can as used as a primer coat as well.

Another alternative is to use a special asbestos encapsulating system such as that offered by Global Encasement Inc (<a href="www.encasement.com">www.encasement.com</a>). Global Encasement recommends for the Pacific a primer called "MPE" (Multi-Purpose Encapsulant) and a top coat called "Asbestosafe". MPE is promoted as not requiring any surface preparation and is described as a penetrating encapsulant. It does, however, require surfaces to be "clean and dry, and free of mould, mildew, chalking, dirt, grease and oil. In most cases old roofs in the Pacific would still therefore require surface preparation.

Based on coverage and cost per litre the Global Encasement paint systems are probably about 20-30% more expensive than high quality exterior acrylic paint systems and the cost of the paint (encapsulant) would in turn be about 40-50% of the overall cost of an encapsulating project, depending on labour costs. The additional cost of using a specialist coating like the Global Encasement systems may not therefore be that significant. Global Encasement do say that a 20 year life is expected while a high quality acrylic system is unlikely to last longer than 10-15 years. Global Encasement offer a guarantee for the 20 year life but it is a very limited and conditional guarantee.

The following steps would be typical for a roof asbestos encapsulation project:

- a) Prepare asbestos removal plan, set up asbestos boundaries and signage, prepare PPE and decontamination area.
- b) Set up scaffolding to both sides of building for access to roof sheeting & to remove asbestos guttering from building. Set up anchor point for fall arrest systems.
- c) Spray with a particle capture technology such as Foamshield (www.foamshield.com.au) to the inside of the ceiling space before removal of the ceiling. This will control any asbestos dust in the ceiling space before removal of the ceiling. Alternatively the ceiling space could be vacuumed thoroughly if safe access is possible to all the ceiling space.
- d) Lay down black plastic sheeting to the floor of each room, remove all ceiling linings and place all rubbish into suitable containers for disposal (plastic lined bins or fabric bags such as "Asbags" see Photos 10 & 11 below) for correct removal & disposal. All ceiling material will need to be treated as asbestos-contaminated as debris and fibres fall from the roofing with roof movement and wear.
- e) Disconnect & remove all electrical items, ceiling fans, lights, extractor fans. Vacuum thoroughly and store safely ready for reconnection after new ceilings are installed. Ensure all wiring is made safe for ongoing work.
- f) Vacuum the underside of the existing roof sheeting and all timber roof framing. After removal of ceiling materials and plastic, vacuum all the inside of the premises.
- g) Spray 3 coats of protective paint system (pre-coat, undercoat and top coat) to the underside of all the asbestos roof sheeting. Ensuring that all surface areas are correctly coated.
- h) Supply & fix appropriate ceiling sheeting to ceilings of all rooms. Supply & fix timber battens to all sheet joints & to perimeter of each room.

- i) Paint with 2 coats of acrylic ceiling paint to all new ceiling sheets & perimeter battens.
- j) Reposition all wiring for lights & fans and connect up all fittings as previously set out.
- k) Spray 3 coats of specialist paint finish (pre-coat, undercoat and top coat) to all the exterior roof area according to painting specifications.
- l) Remove, and contain for disposal, asbestos gutters and downpipes from both sides of the building and supply & install new suitable box gutters (e.g. Colourbond) with down pipe each side leading to water tank.
- m) Remove asbestos boundaries and signage and decontamination area and decommission from site.

NB: All vacuuming will need to be done with a specialist vacuum cleaner fitted with a high efficiency (HEPA) filter.

Asbags are fabric bags in various sizes with lifting strops – see photos below. There are special ones for roofing sizes.





Photos 10 & 11: Asbags in use

## 8.4 Removal

Removal of friable asbestos will need to be carried out with specialist asbestos contractors who will not normally be available in Pacific countries.

Removal of non-friable asbestos roofs and cladding will need to be done according to appropriate protocols and will again need specialist supervision and training.

The following steps would be typical for a roof asbestos removal project:

- a) Prepare asbestos removal plan, set up asbestos boundaries and signage, prepare PPE and decontamination area.
- b) Set up scaffolding to both sides of building to assist in removal of roof sheeting & to remove asbestos guttering from building. Set up anchor point for fall arrest systems.
- c) Spray the entire roof with a water based PVA solution.
- d) Carefully remove the roof sheeting by unscrewing, (not breaking) the roof sheets. All roof sheets to be stacked onto plastic sheeting sitting on bearers for ease of removal. Sheeting to be fully wrapped in plastic & taped shut. Roof sheeting and all materials, (ridging, barge flashing, gutters etc) to be loaded into suitable containers for disposal (plastic lined bins or fabric bags such as "Asbags") for correct removal & disposal.
- e) Vacuum clean the existing ceiling & roof space, (rafters, purlins, ceiling joists) with a suitable vacuum cleaner fitted with a HEPA filter.

f) Supply & fit heavy duty tarpaulins to keep the roof waterproof before installation of new roofing.

The new roof sheeting, insulation, guttering and downpipes should be durable (long life and resistant to corrosion from marine environments. Suitable insulation will also need to be installed to keep the building cool.

One option where a large amount of roofing is to be installed is to use a roof roll forming machine and form the roofs locally. Roofing materials could then be cut to suit and purchase of the sheet metal rolls would be cheaper than the finished roofing sheets. Of course the capital cost of the roll forming machine would need to be included in the cost calculations. It may also be appropriate to use aluminium rolls which would be corrosion resistant in marine environments.

Alternatively suitable roofing materials can just be imported such as Colourbond Ultra Grade, which is suitable for corrosive marine environments.

The following steps would be typical for a roof replacement project:

- a) Supply & fit suitable roof netting over existing purlins & fix in place ready to support suitable insulation such as 50mm thick, foil coated, fiberglass insulation.
- b) Supply & lay a top layer of sisalation foil over the fibreglass insulation blanket as a dust and moisture barrier.
- c) Supply & screw fix suitable roofing material such as Colourbond Ultra Grade corrugated roofing, including for ridging & barge flashings.

Supply & fix suitable guttering such as Colourbond box guttering to both sides of the roof & include for one downpipe each side, feeding to a tank.

## 8.5 Remedial Options Suitable for the Solomon Islands

Table 10 below shows the sites on Solomon Islands that returned a positive result for ACM and the most suitable, cost effective remedial options based on the flow chart process described above.

Table 10: Possible Remedial Options – Solomon Islands

	Building	Asbestos		Ар	plicable Re	emedial Op	tions
Site Name	Material Type	Type and %	Risk Score	Repair	Isolate	Encap- sulate	Remove
Land And Survey Building	Floor tile / cladding	2% Chrysotile	25				<b>✓</b>
Ministry Of Infrastructure & Development	Floor tile	5% Chrysotile	18				<b>✓</b>
Kirakira Multiple Residential	External cladding	10% Chrysotile	16			<b>✓</b>	✓
Waimpuru Secondary School	External cladding	10% Chrysotile	16				<b>✓</b>
Council Building	Cladding	10% Chrysotile 7% Amosite	16				<b>✓</b>

	Building	Asbestos		Ар	plicable Re	medial Op	tions
Site Name	Material Type	Type and %	Risk Score	Repair	Isolate	Encap- sulate	Remove
South eastern Kirakira Residential	External cladding	15% Chrysotile	15			✓	<b>✓</b>
Court Building	Cladding	10% Chrysotile	14			<b>√</b>	

In order to ensure the most suitable and remedial approach is taken, a review of the National and International regulations governing asbestos has been undertaken.

## 9.0 Disposal

## 9.1 Relevant International Conventions

The three options for disposal of ACM and asbestos-contaminated wastes are as follows:

- a) Local burial in a suitable landfill
- b) Disposal at sea
- c) Export to another country with suitable disposal

These three alternatives are discussed below.

Several International Conventions may be relevant to sea disposal and export of asbestos. These conventions and their status as at 2011 are set out in Table 11 below.

Table 11: Related International Conventions

Country	Rotterdam Convention	Basel Convention	London Convention & Protocol*	Waigani Convention	Noumea Convention
Australia	Υ	Υ	γ*	Υ	Υ
Cook Islands	Υ	Υ		Υ	Υ
FSM		Υ		Υ	Υ
Fiji				Υ	Υ
Kiribati		Υ	Υ	Υ	
Marshall Is	Υ	Υ	*		Υ
Nauru		Υ	Υ		Υ
New Zealand	Υ	Υ	γ*	Υ	Υ
Niue				Υ	
Palau				Not ratified	
PNG		Υ	Υ	Υ	Υ
Samoa	Υ	Υ		Υ	Υ
Solomon Is			Υ	Υ	Υ
Tonga	Υ	Υ	γ*	Υ	
Tuvalu			Υ	Υ	
Vanuatu			γ*	Υ	

Source; SPREP (2011) 'An Asbestos-Free Pacific: A Regional Strategy and Action Plan'

Later in 2011 Palau also became a party to the Basel Convention.

The Rotterdam Convention (formally, the *Rotterdam Convention on the Prior Informed Consent Procedure for Certain Hazardous Chemicals and Pesticides in International Trade*) is a multilateral treaty to promote shared responsibilities in relation to importation of hazardous chemicals. The convention promotes open exchange of information and calls on exporters of hazardous chemicals to use proper labelling, include directions on safe handling, and inform purchasers of any known restrictions or bans. Signatory nations can decide whether to allow or ban the importation of chemicals listed in the treaty, and exporting countries are obliged to make sure that producers within their jurisdiction comply.

The Convention covers asbestos as one of its listed chemicals but not Chrysotile asbestos. The Convention, however, is for the purpose of managing imports of products and not wastes.

The London Convention and Protocol, and the Noumea Convention and associated Dumping Protocol are both relevant to the issue of dumping at sea and hence are discussed in Section 9.3 below.

The Basel and Waigani Conventions are relevant to the issue of export of waste to another country and are hence discussed in Section 9.4 below.

#### 9.2 Local Burial

In order for local burial of ACM and asbestos-contaminated wastes to occur in a local landfill that takes general refuse, there must be a suitable landfill available as follows:

- a) The landfill must be manned and secure so that no looting of asbestos materials can occur.
- b) The landfill must have proper procedures for receiving and covering asbestos waste. A suitable hole must be excavated, the asbestos waste placed in the hole, and the asbestos waste covered with at least one metre of cover material. The asbestos waste should be buried immediately on receipt at the landfill.
- c) Machinery must be available to enable the excavation and covering to occur.
- d) The location of the asbestos should be logged or an asbestos burial area designated.
- e) Records of dates and quantities should be kept.

The alternative to burial in a local landfill is to construct a special monofill for asbestos waste. This landfill could be lined and sealed once it is full. This process is expensive, however, and would only be justified where there is a large amount of asbestos for disposal.

The other factor to consider in relation to local disposal is whether such a practice is acceptable to the local people. A programme of consultation is necessary to determine if this is the case.

## 9.3 Disposal at Sea

The international convention governing sea disposal is the *Convention on the Prevention of Marine Pollution by Dumping of Wastes and Other Matter 1972*, (the London Convention), which has the objective to promote the effective control of all sources of marine pollution and to take all practicable steps to prevent pollution of the sea by dumping of wastes and other matter (International Maritime Organization (IMO)). The *1996 "London Protocol"* to the Convention which came into force in March 2006 updates the convention to prohibit the dumping of any waste or other matter that is not listed in Annex 1 to the Protocol.

Annex 1 to the Protocol covers the following wastes

- Dredged material
- 2. Sewage sludge
- 3. Fish waste, or material resulting from industrial fish processing operations
- 4. Vessels and platforms or other man-made structures at sea.
- 5. Inert, inorganic geological material
- 6. Organic material of natural origin
- 7. Various bulky inert items iron, steel, concrete etc.
- 8. Carbon dioxide streams form carbon dioxide capture processes for sequestration

Probably asbestos would come under the category of inert inorganic geological material.

Any dumping of such Annex 1 wastes requires a permit from the country of origin and is limited to those circumstances where such wastes are generated at locations with no land disposal (or other disposal) alternatives. The 1996 protocol also prohibits the exports of wastes or other matter to non-Parties for the purpose of dumping at sea.

The decision to issue a permit is to be made only if all impact evaluations are completed and the monitoring requirements are determined. The provisions of the permit are to ensure that, as far as practicable, any environmental disturbance and detriment are minimised and the benefits maximised. Any permit issued is to contain data and information specifying:

- 1. The types and sources of materials to be dumped
- 2. The location of the dumpsite(s)
- 3. The method of dumping
- 4. Monitoring and reporting requirements.

It should be noted that the overall thrust of the Convention (as amended by the Protocol), as set out at the start of the Protocol is to eliminate pollution of the sea caused by dumping and to protect and preserve the marine environment. The Protocol also recognises the particular interests of Small Island Developing States. It would be fair to say, therefore, that even if the dumping of asbestos met the requirements of the Convention and Protocol, it would probably be contrary to the overall thrust of the Convention and Protocol, particularly if such dumping was initiated by Small Island Developing States.

If asbestos was dumped at sea, the following information would be needed (in terms of Annex 2 of the Protocol), in order for a permit to be issued:

- 1. Full consideration of alternatives
- 2. Full assessment of human health risks, environmental costs, hazards (including accidents), economics, and exclusion of future uses.

The other relevant convention is the *Convention for the Protection of the Natural Resources and Environment of the South Pacific Region* (1986), known also as the SPREP Convention or Noumea Convention. This Convention, along with its two Protocols, is a comprehensive umbrella agreement for the protection, management and development of the marine and costal environment of the South Pacific Region. It is the Pacific region component of UNEP's Regional Seas Programme which aims to address the accelerating degradation of the world's oceans and coastal areas through the sustainable management and use of the marine and coastal environment. In order to protect the environment in the Pacific region, through the Noumea Convention the Parties agree to take all appropriate measures in conformity with international law to prevent, reduce and control pollution in the Convention Area from any source, and to ensure sound environmental management and development of natural resources.

One of two associated protocols is the Dumping Protocol which aims to prevent, reduce and control pollution by dumping of wastes and other matter in the South Pacific. Annexes associated with the protocol would permit the dumping of asbestos provided such dumping did not present a serious obstacle to fishing or navigation. A General Permit would be needed, however, that covers a number of matters including impacts on the marine environment and human health and whether sufficient

scientific knowledge exists to determine such impacts properly. Parties are required to designate an appropriate authority to issue permits.

Again the overall thrust of the Noumea Convention and its associated Dumping Protocol is to eliminate pollution of the sea caused by dumping and to protect and preserve the marine environment. Again it would be fair to say, therefore, that even if the dumping of asbestos met the requirements of the Convention and Dumping Protocol, it would probably be contrary to the overall thrust of the Convention and Dumping Protocol.

Given all the above, it may still possibly be the best option to dump the asbestos at sea. In order to successfully carry out such dumping several operating requirements would need to be met as follows:

- 1. The asbestos waste would need to be sealed completely and packed so that it could be loaded and unloaded satisfactorily. Probably it would best be wrapped in plastic and then placed in fabric bags fitted with loading strops. "Asbags" would meet these criteria and have a maximum 3 tonne capacity.
- 2. There must be a way of loading the asbestos waste satisfactorily. A shore-based crane could load asbestos in Asbags.
- 3. There must be a means of sea transport. A barge that towed a raft would be suitable, or a vessel with sufficient deck space.
- 4. There must be a safe way to unload the waste asbestos at sea. If a vessel was available with a crane with at least 3 tonne capacity at a reasonable reach then that would meet this requirement. Otherwise a shore-based crane or crane truck (Hiab) could be tied to a raft. The raft would need to have side protection around its perimeter and operating personnel would need life jackets.
- 5. A suitable dumping location would need to be found that a) was deep enough to ensure that no asbestos would ever return to shore; and b) had no environmental sensitivity. It is likely that such a location would be some distance from shore.

It is evident that an operation that was able to meet the permit requirements of Annex 2 of the London Protocol and the operating requirements listed above would be an expensive one. Dumping at sea would, aside from any other considerations, therefore only be considered if there was a large enough amount of asbestos waste to justify it.

## 9.4 Export to Another Country

The final disposal option that should be considered is export to another country. Asbestos waste is a hazardous waste in terms of both the Basel Convention and the Waigani Convention.

The Basel Convention on the Control of Trans-boundary Movements of Hazardous Wastes and their Disposal, (the Basel Convention), is an international treaty that was designed to reduce the movements of hazardous waste between nations, and specifically to prevent transfer of hazardous wastes from developed to less developed countries. The Convention is also intended to minimise the amount and toxicity of wastes generated, to ensure their environmentally sound management as closely as possible to the source of generation. The Basel Convention states clearly that the trans-

boundary movement of hazardous wastes and other wastes should be permitted only when the transport and the ultimate disposal of such wastes is environmentally sound.

The Convention to Ban the Importation into Forum Island Countries of Hazardous and Radioactive Wastes and to Control the Trans-boundary Movement of Hazardous wastes within the South Pacific Region, known also as the Waigani Convention, entered into force on the 21st October 2001. It represents the regional implementation of the international regime for controlling the trans-boundary movement of hazardous wastes. The objective of the Convention is to reduce and eliminate trans-boundary movements of hazardous and radioactive waste, to minimise the production of hazardous and toxic wastes in the Pacific region and to ensure that disposal of wastes in the Convention area is completed in an environmentally sound manner.

The two countries that border the Pacific and are able to receive asbestos waste are Australia and New Zealand. Both countries are parties to both the Basel Convention and the Waigani Convention. All Pacific countries that are part of the asbestos project are party to either the Basel or the Waigani Conventions or both. In terms of trans-boundary movement, therefore, asbestos wastes could be moved from these Pacific countries to Australia or New Zealand.

Australia is not known to have ever received asbestos waste but discussions with the Hazardous Waste Section of the Australian Department of the Environment confirmed that, in terms of the Basel and Waigani Consent requirements, there would be no problem importing asbestos waste into Australia if it was done properly and safely and met other legislative requirements such as Customs and Biosecurity.

Permits are currently held to import asbestos waste into New Zealand from New Caledonia, French Polynesia and Niue. The New Zealand Government is currently funding a project to import a large amount of waste asbestos from Niue into New Zealand for disposal. This is being done under the Waigani Convention.

Potentially also, Fiji could accept waste asbestos from other Pacific countries as it has a well-run landfill at Naboro near Suva with all the controls necessary to receive asbestos. It does receive asbestos waste from within Fiji in a properly managed way. At present, however, Fiji is a party to the Waigani Convention but not the Basel Convention so it would only be able to receive asbestos waste from Waigani Convention parties.

A suitable landfill must be found in the importing country, a suitable ship and shipping route is needed, and biosecurity concerns need to be addressed. Asbestos is regarded as a Class 9 Dangerous Good for shipment purposes.

## 9.5 Disposal Suitable for Solomon Islands

The disposal method for Solomon Islands' asbestos wastes also needs to be determined. The preference would be for disposal in Honiara in the waste disposal site at Ranadi, but this site is not well managed and does not meet the criteria for being a waste disposal site suitable for receiving asbestos wastes. It is possible that a separate cell could be constructed and run in a well-managed way and that may be the best option.

If no suitable disposal site can be found, then the other options are disposal at sea or export to another country as discussed in Sections 9.3 and 9.4 above. Both alternatives are permissible for Solomon Islands although they would be expensive options.

Disposal at sea would require permits under the London Convention although Solomon Islands is not a party to this convention. Consent would also be needed under the Noumea Convention and Solomon Islands is a part to this convention. A suitable barge would be required with a crane mounted on it. Another crane for loading the asbestos on the barge would be required and a suitable deep dumping location would be needed. This option is probably impractical for the Solomon Islands. The process of obtaining the necessary Noumea Convention permit would also be expensive as there would be a need to carry out expensive and detailed investigations before such a permit could be obtained.

Export from Solomon Islands to another country would be viable and probably Brisbane in Australia would provide a suitable destination although shipping routes would need to be confirmed and obtaining Waigani consents for transit ports may be difficult and time-consuming.

Shipping costs for a container of asbestos from Nauru to Brisbane for disposal have been calculated at \$US768/tonne including disposal to the Remondis Landfill in Brisbane. There is a direct route from Nauru to Brisbane and a higher shipping volume than from Solomon Islands to Brisbane, so a safe figure from Solomon Islands to Brisbane would be about 1.5 times that figure or \$US1150/tonne, which would be \$19,550 per container, plus the cost of the container. If a figure of \$25,000 per container is chosen then this would be a reasonable estimate.

## 10.0 Cost Considerations

A typical example of local Pacific costs has been obtained from Central Meridian Inc in Nauru, which is a contracting company that has worked for 14 years in Nauru and employs about 60 staff (see Appendix 4). Costs will likely vary according to local conditions but rates have been cross checked against established rates in New Zealand, and also informally with contractors in other Pacific countries, and it is believed that the figures put forward are reasonable for preliminary budgeting purposes.

## 10.1 Encapsulation

For the encapsulation option, cost build ups have been prepared for roofs and wall cladding based on the Central Meridian estimate. The Central Meridian costs have been changed from AUD to USD at an exchange rate of 0.8, and the figures have been reduced by 10% based on the assumption that cheaper prices could be obtained by competitive tendering, and also based on reconciliation with established rates in New Zealand.

The full cost build ups are presented in Appendix 4 and a summary is presented as follows:

## Roof Encapsulation

#### Costs:

- Encapsulate roof where there is no ceiling present below the roof: USD49.64/m2 of roof (face area)
- Encapsulate roof where there is an existing ceiling below the roof that needs to be removed and replaced: USD90.79/m2 of roof (face area)

## Assumptions:

- Rates have been built up based on a roof of a single storey building with a floor area of 14m x 12m with a roof pitch of 30 degrees. Extra will be required for scaffolding for buildings greater than 1 storey high.
- Rates assume that work is done in a tradesman like fashion to New Zealand or Australian standards, including compliance with applicable safety requirements relating to working at height and working with asbestos.
- Rates allow for an independent SPREP appointed representative to oversee works to ensure quality, safety and commercial requirements are complied with.
- Rates do not allow for any costs relating to disruption of the usual activities undertaken in the building being worked on eg moving furniture in and out.
- Rates are approximate only and there will be country specific variances depending on the availability of resources and materials.

## **Cladding Encapsulation**

#### Costs:

Encapsulate wall cladding where there is no internal wall sheeting: USD25.92/m2 (face area)

- Encapsulate wall cladding where there is internal wall sheeting in good condition, which means only the exterior needs to be encapsulated: USD17.92/m2 (face area)
- Encapsulate wall cladding where there is internal wall sheeting in poor condition, which must be treated as asbestos contaminated and removed and replaced: USD65.92/m2 (face area)

## Assumptions:

- Rates have been built up based on a single storey building with a floor area of 14m x 12m and walls 2.4m high. Extra will be required for scaffolding for buildings greater than 1 storey high.
- Rates assume that work is done in a tradesman like fashion to New Zealand or Australian standards, including compliance with applicable safety requirements relating to working at height and working with asbestos.
- Rates allow for an independent SPREP appointed representative to oversee works to ensure quality, safety and commercial requirements are complied with.
- Rates do not allow for any costs relating to disruption of the usual activities undertaken in the building being worked on eg moving furniture in and out.
- Rates are approximate only and there will be country specific variances depending on the availability of resources and materials.

## 10.2 Removal and Replacement

For the removal and replacement option cost build ups have been prepared for roofs and wall cladding based on the Central Meridian estimate. As for the encasement option, the Central Meridian costs have been changed from AUD to USD at an exchange rate of 0.8, and the figures have been reduced by 10% based on the assumption that cheaper prices could be obtained by competitive tendering, and also based on reconciliation with established rates in New Zealand.

The full cost build ups are presented in Appendix 4 and a summary is presented as follows:

## Roof Removal and Replacement

#### Cost:

• Remove and replace roof: USD96.31/m2 (face area)

#### Assumptions:

- Rates assume that the existing roofs are replaced with Colourbond Ultra grade roof sheeting (for sea spray environments) with 50mm of foil coated fibreglass insulation (to address heat issues).
- Rates have been built up based on a roof of a single storey building with a floor area of 14m x
   12m with a roof pitch of 30 degrees. Extra will be required for scaffolding for buildings greater than 1 storey high.
- Rates assume that work is done in a tradesman like fashion to New Zealand or Australian standards, including compliance with applicable safety requirements relating to working at height and working with asbestos.

- Rates allow for an independent SPREP appointed representative to oversee works to ensure quality, safety and commercial requirements are complied with.
- Rates do not allow for any costs relating to disruption of the usual activities undertaken in the building being worked on eg moving furniture in and out.
- A 10% contingency has been allowed for tidying up any damaged or inadequate rafters purlins and barge boards.
- Rates are approximate only and there will be country specific variances depending on the availability of resources and materials.
- Rates assume asbestos waste secure wrapping and disposal to a suitable nearby local landfill.
   If the waste needs to be exported or if sea disposal is being considered, then this will need to be costed as an extra.

## Cladding Removal and Replacement

#### Costs:

• Remove and replace cladding: USD76.04/m2 (face area)

## Assumptions:

- Rates assume that the existing cladding is replaced with a cement fibre board with treated timber battens to make water tight. An allowance has also been made to wrap the building in foil and to apply two coats of paint to complete the works.
- Rates have been built up based on a single storey building with a floor area of 14m x 12m and walls 2.4m high. Extra will be required for scaffolding for buildings greater than 1 storey high.
- Rates assume that work is done in a tradesman like fashion to New Zealand or Australian standards, including compliance with applicable safety requirements relating to working at height and working with asbestos.
- Rates allow for an independent SPREP appointed representative to oversee works to ensure quality, safety and commercial requirements are complied with.
- Rates do not allow for any costs relating to disruption of the usual activities undertaken in the building being worked on eg moving furniture in and out.
- A 10% contingency has been allowed for tidying up any damaged or inadequate framing.
- Rates are approximate only and there will be country specific variances depending on the availability of resources and materials.
- Rates assume asbestos waste secure wrapping and disposal to a suitable nearby local landfill.
   If the waste needs to be exported or if sea disposal is being considered, then this will need to be costed as an extra.

#### Table 12: Summary of Costs for Various Remediation Options (Costs rounded to nearest \$US)

Remediation Method	Cost per m <sup>2</sup> (face area) \$US
Encapsulation	
Roofs:	
Encapsulate roof where there is no ceiling present below the roof	50.00
Encapsulate roof where there is an existing ceiling below the roof that needs	91.00
to be removed and replaced	
Cladding:	
Encapsulate wall cladding where there is no internal wall sheeting	26.00
Encapsulate wall cladding where there is internal wall sheeting in good	18.00
condition, which means only the exterior needs to be encapsulated	
Encapsulate wall cladding where there is internal wall sheeting in poor	66.00
condition, which must be treated as asbestos contaminated and removed	
and replaced: USD65.92/m2 (face area)	
Removal and Replacement	
Roofs:	
Remove and replace roof	96.00
Cladding:	
Remove and replace cladding	76.00
Miscellaneous	
Remove and replace floor tiles*	80.00
Pick up debris, pipes	40.00

\*\$US80 is the lower end of the cost spectrum for removing and replacing vinyl floor tiles and the cost could easily double (or more) for difficult removal projects. To balance this out, the vinyl tile matrix is stable and there is little risk of asbestos exposure unless they are badly deteriorating. Vinyl floor asbestos projects could therefore be lower down on the priority list.

The above rates assume asbestos waste disposal to a suitable nearby local landfill. If the waste needs to be exported or if sea disposal is being considered, then this will need to be costed as an extra.

# 11.0 Review of Solomon Islands Policies and Legal Instruments

## 11.1 National Laws and Regulations

The Solomon Islands has an Environment Act (1998) and an effective set of Environmental Regulations (2008) but no mention is made of asbestos. An amendment to the regulations could be made to cover the safe management and disposal of asbestos. This could also be done under existing health legislation.

Solomon Islands is a party to the Waigani Convention which will regulate any trans-boundary movement of asbestos waste to any other Waigani member countries.

Solomon Islands is a party to the Noumea Convention which is important in connection with sea dumping of asbestos waste.

## 11.2 National Strategies and Policies

With the exception of the SPREP (2011) 'An Asbestos-Free Pacific: A Regional Strategy and Action Plan' there are currently no national strategies or policies related to asbestos exposure or asbestos removal and management implemented in Solomon Islands.

Solomon Islands has confirmed its support for the aims and objectives of the PacWaste Project.

## 12.0 Recommended Actions for Minimising Asbestos Exposures

## 12.1 Discussion

ACM has been identified by this study to be present at several locations in the Solomon Islands. Based on an algorithm adopted as part of the risk assessment to prioritise asbestos management, this study has identified that there are two sites in the Solomon Islands that are considered moderate to high risk with regards to the occupant's and/or publics' potential exposure to asbestos. The remaining sites identified are considered to present a low to very low risk to human health. Management of the low risk sites will be required to ensure the risk to human health is not elevated further as the buildings' condition deteriorates with age.

In general there is only a small amount of asbestos that was observed on non-residential buildings in the Solomon Islands and the observed asbestos is in the form of cladding and also some examples of floor tiles.

By far the largest amount of asbestos in the country is on residences and is in the form of cladding. Possibly up to 6000 residences in the Solomon Islands may have asbestos cladding but this figure is based on some speculative extrapolation of data and the figure may be substantially less. In the four islands that were surveyed (Honiara, Makira, Malaita and Gizo) it can be said with reasonable accuracy that 1150 residences will have asbestos cladding.

It is certainly a concern that asbestos cladding was discovered as still being sold in a Hardware Store in Gizo. This means that the asbestos problem in the Solomon Islands is not a historical one, but the number of buildings (probably residences) with asbestos is probably growing.

Remediation of sites has been prioritised based on the level of risk posed to the building occupants and public at each site according to the methodology described in Section 3.0.

The quantities of ACM observed at the sites were used to estimate costs for abatement. A summary of the recommended actions and estimated costs are included in Table 13.

**Table 13: Prioritised Recommended Actions and Indicative Costs (Excluding Residences)** 

	Building	Advisor Torrest	D' d		Cont
	Material	Asbestos Type and	Risk	Area	Cost
Site Name	Туре	%	Score	(m2)	(\$US)
Land And Survey Building, Honiara	Floor tile / cladding	2% Chrysotile	25	500	38000
Ministry Of Infrastructure & Development, Honiara	Floor tile	5% Chrysotile	18	600	45600
Waimpuru Secondary School, Makira	External cladding	10% Chrysotile	16	500	35500
Council Building, Gizo	Cladding	10% Chrysotile and 7% Amosite	16	900	20700
Court Building, Gizo	Cladding	10% Chrysotile	14	650	14950

The disposal method for the Solomon Islands asbestos wastes also needs to be determined. The preference would be for disposal in the Ranadi waste disposal site at Honiara but this site is not well operated. It could be buried in a special lined cell and covered with concrete, assuming a suitable site for the cell could be obtained.

If no suitable disposal site can be found, then the other options are disposal at sea or export to another country as discussed in Sections 9.3 and 9.4 above. Both alternatives are permissible for the Solomon Islands although they would be expensive options.

## 12.2 Recommendations

The following recommendations are therefore made in relation to asbestos in the Solomon Islands:

- A. It is recommended that the above higher priority asbestos work is carried out in the Solomon Islands.
- B. Up to 6000 houses in the Solomon Islands may have asbestos cladding. It is recommended that all houses with PACM in the Solomon Isladns are tested for asbestos and that all the houses tested positive are notified and included in an awareness campaign. They should be remediated (i.e. the asbestos removed or encapsulated) where resources permit.
- C. If a large number of houses are found to contain asbestos cladding then encapsulation would probably be the most cost-effective option for remediation although ongoing management procedures then would be needed and re-encapsulation (i.e. re-painting) would probably be needed 10-15 years later. If a small number of houses are found to contain asbestos cladding then removal and replacement of the cladding should be considered.
- D. Any asbestos roofs found on houses in the Solomon Islands should preferably be removed rather than encapsulated as encapsulation of roofs costs only a little less than removal and removal is a permanent solution. No such roofs were identified in the survey.
- E. If a suitable cheap on-island disposal location can be found that was locally acceptable then on-island disposal would be the preferred disposal option. Otherwise the next preferred option is placement in 20 ft shipping containers and export to Brisbane for disposal in the Remondis Landfill.
- F. Before asbestos remediation takes place (and after if all the asbestos is not removed) it would be appropriate to set in place suitable asbestos management practices and procedures to deal with the ongoing risk posed to human health by asbestos exposure. This should be accompanied by an appropriate education and training programme.
- G. Consideration should be given to the Solomon Islands passing regulations under their Public Health Act to enable the above asbestos work to be carried out. Separate legislation is also needed to enable the banning of imports into the Solomon Islands of asbestos building materials.

# **Appendix 1:** Edited Copy of the Terms of Reference

## **Background**

Asbestos containing materials were in wide use in the past in Pacific Island countries for housing and building construction. The region is subject to periodic catastrophic weather and geological events such as tsunamis and cyclones which are highly destructive to built infrastructure, and as a consequence, asbestos has become a significant waste and human health issue in many Pacific countries. However, quantitative data on the location, quantity and condition of asbestos is not available for the region. This data is needed to define the problem and plan for future actions. This project will contribute to improved management of regional asbestos waste through collection, collation and review of such data on the location, quantity and status of asbestos-containing building materials in priority Pacific Island countries.

SPREP has received funding from the European Union under the EDF10 programme to improve the management of asbestos waste in priority Pacific Island countries.

The work for this consultancy is located in the following Sub-regions and countries;

- Sub-region A, (Nauru):
  - Nauru
- Sub-region B, (Micronesia):
   FSM, Kiribati, Marshall Islands, Palau
- Sub-region C, (Melanesia):
   Fiji, Solomon Islands, Vanuatu
- Sub-region D, (Polynesia):
   Solomon Islands, Niue, Samoa, Tonga, Tuvalu

## Objective

Pacific asbestos status and management options are assessed and future intervention recommendations presented on a regional basis to identify prioritised areas for future intervention.

## Scope of Work

The scope of work for this consultancy covers the following tasks:

#### **Tasks**

For each of the sub-regions and countries above, the Consultant will:

- 1. Collect and collate data on the location (geographic coordinates), quantity and condition of asbestos-containing building materials (including asbestos-containing waste stockpiles) in each nominated Pacific Island country.
- 2. Review, and recommend a prioritised list of local best-practice options for stabilisation, handling and final disposal of asbestos contaminated materials in each nominated Pacific Island country (including review of existing local institutional, policy and regulatory arrangements).
- 3. Recommend and prioritise actions necessary to minimise exposure (potential and actual) of the local population to asbestos fibres for each nominated Pacific Island country. An approximate itemised national cost should be presented for each option identified.

- 4. Identify any local contractors who have the expertise and capacity to potentially partner with regional or international experts in future asbestos management work.
- **5.** Develop a schedule of rates for local equipment hire, mobilization, labour, etc., to guide the development of detailed cost estimates for future in-country asbestos remediation work.

## **Project Deliverables**

- 1. Final report detailing the location, quantity and status of asbestos-containing building materials (including asbestos-contaminated waste stockpiles) for each Pacific Island country identified in the work region(s).
- 2. Final report providing recommendations for local best-practice options including local institutional and policy arrangements for national asbestos management for each Pacific Island country identified in the work region(s).
- 3. Final report identifying local labor and equipment hire rates and availability of in-country asbestos management expertise for each Pacific Island country identified in the work region(s).
- **4.** Final report presenting costed priority actions necessary to minimise the exposure of the local population to asbestos fibres for each Pacific Island country identified in the work region(s).

## **Project Timeframe**

All final reports completed and submitted to SPREP within twenty (20) weeks from signature of the contract.

# **Appendix 2:** Organisational Details and List of Contacts

0	Control No.	0	0 / 21
Organisation	Contact Name:	Contact:	Comments / Notes
Customs Department	Betsy Sipolo	BSipolo@customs.gov.sb	Data provision from Customs - see excel spreadsheet
	Nathan Kama	nkama@customs.gov.sb	Records all incoming ACM on a register. Difficult to maintain due to volume of incoming material and containers.
	Mr.Gerald Gatri ( Systems Data Officer)	tel: 21260	
Ministry of Infrastructure and Development	Kenneth Bo'o (Chief Architect Officer)	tel: 7655176	
	Moses Virivolomo (Permanent Secretary)	mvirivolomo@gmail.com / P O Box 2010, Honiara / tel: +677 28605 / Mobile: +677 7495514	Maintains database of asbestos contractors and their certification
Environment and Conservation Team	Joe Horokou (Director)	horokoujoe@gmail.com	
	Wendy Beti (Environment Officer)	wendiipolobeti@gmail.com / tel: 26036	Provided provincial enviro contacts for Honiara, Gizo, Kirakira and Auki
	Rosemary Apa (Chief Environment Officer)	rosemaryapa@gmail.com / tel: 26036	
Provincial Enviro Officer - Gizo	Fred Naphtalai (Chief Health Inspector)	fnaphtalai@gmail.com / 7466439	
Provincial Enviro Officer - Kirakira	Duddley Nickson	dhirohavi@gmail.com / tel: 755 4100	Local knowledge of PACM and helped with local transport and tour of Kirakira
Provincial Enviro Officer - Auki	Peter Tofuola (Chief Health Inspector)	pbtofuola@gmail.com / tel: 755 7225	
	Jack Siwainao	Jacksiwainao@gmail.com / tel: 780 8989	Local knowledge of PACM and helped with local transport and tour of Auki

Organisation	Contact Name:	Contact:	Comments / Notes
JARBES ENTERPRISE	Solomon Kwanairara	jarbes.investment¡gmail.com	
	Jimmy Ramo	tel: 7424256	
	Alfred Soaki		
	Daniel Maekali	tel: 7442680	

## Additional Notes were provided by Dirk Catterall for Gizo:

Meeting in Honiara with Kenneth Bo'o, who is the chief architect officer at the Council. He advised that ACMs were banned in 2000 but there are no checks of any imports at customs. An Australian contractor called Leonard Lee had come over and trained approximately 10 people to remove ACMs, including Kenneth Bo'o.

Kenneth Bo'o estimated that there are approximately 80% of Government buildings that contain some ACMs, from our travels, it looks to be mostly tiles and AC sheet.

The Gizo contractor who has been trained by Leonard is Solomon Kwanairara Ph: 7706308 I met him on the 28 Aug in Honiara and discussed asbestos removal capabilities.

Meeting also with Fred Naphatali from the Ministry of Environment Ph: 7466439; who took me around the power station, landfill, schools and around the back of the island (there is only one road). He told me that Leonard Lee had supervised a large asbestos clean-up in 2007.

# **Appendix 3: Laboratory Reports**



National Institute of Standards and Technology (NIST) NVLAP Lab Code 101218-0 California Department of Health Services Environmental Testing Laboratory ELAP 1119 County Sanitation Districts of Los Angeles County ID No. 10120 AIHA Laboratory Accreditation Programs, LLC 101634

117 W. Bellevue Drive, Pasadena, CA 91105-2548 626-568-4065

CUSTOMER:

Contract Environmental 119 Johnson Rd. West Melton

REPORT#:

1 of 7 0162622

CONTACT:

Christohurch NZ John O'Grady

PAGE#: PROJECT:

PLM ANALYSIS DATE COLLECTED: 08/28/2014

REFERENCE:

11178

COLLECTED BY:

METHOD: EPA 600/R-93/116

DATE RECEIVED:

09/03/2014 ANALYSIS DATE: 09/09/2014

Laboratory ID - Sample No.	Sample Location Description	Layer No. Layer %	Asbestos Type	(%)	Non-Asbestos Components	(%)
0162622-001						
H1	white/Gray, Non-homogeneous, Fibrous, tease, non-friable	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-002						
H2	Gray, Non-homogeneous, Granular, crush, non-friable Note: 27°C, 1.55 Oil	100%	None Detected		Cellulose Fiber Non-Fibrous Material	30% 70%
0162622-003				-		
нз	Gray, Non-homogeneous, Granular, crush, non-friable Note: 27°C, 1.55 Oil	100%	Chrysotile	15%	Non-Fibrous Material	85%
0162622-004						
H4	Gray, Non-homogeneous, Granular, crush, non-friable Note: 27°C, Acid	LAYER 1 100%	None Detected		Non-Fibrous Material	100%
0162622-005						
H5	Gray, Granular, crush, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	Chrysotile	10%	Non-Fibrous Material	90%
0162622-006						
H6	Gray, Granular, crush, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	None Detected		Non-Fibrous Material	100%
0162622-007	and the second s					
H7	Gray, Non-homogeneous, Granular, acid, non-friable Note: 27°C, Acid	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	20% 80%

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REPORT #: 119 Johnson Rd. West Melton PROJECT: PLM ANALYSIS Christchurch NZ TOD ASDESTOS CONTENT DY DOLADIZED LIGHT MICHOSCODY

Laboratory ID - Sample No.	Sample Location Description	Layer No. Layer %	Asbestos Type	(%)	Non-Asbestos Components	(%)
0162622-008 H8	Gray, Non-homogeneous, Granular, crush, non-friable Note: 27°C, Acid	LAYER 1 100%	None Detected		Non-Fibrous Material	100%
0162622-009 H9	Gray, Homogeneous, Fibrous, tease, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-010 H10	Gray, Non-homogeneous, Granufer, crush, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	Chrysofile	10%	Non-Fibrous Material	90%
0162622-011 H11	Gray, Non-homogeneous, Granular, crush, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	30% 70%
0162622-012 H12	Gray. Non-homogeneous, Granular, crush, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	None Detected		Non-Fibrous Material	100%
0162622-013 H13	Gray, Non-homogeneous, Granular, crush, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	20% 80%
0162622-014 H14	Gray, Non-homogeneous, Granular, crush, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	20% 80%
0162622-015 H15	Gray, Homogeneous, Fibrous, tease, non-friable Note: 27°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-016 H16	Gray, Non-homogeneous, Fibrous, tease, non-triable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%

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PLM ANALYSIS

BULK SAM	IPLE ANALYSIS FOR ASBES	TOS CON	TENT BY POL	ARIZE	D LIGHT MICROS	COP
Laboratory ID - Sample No.	Sample Location Description	Layer No. Layer %	Asbestos Type	(%)	Non-Asbestos Components	(%)
0162622-017 H17	Gray, Non-homogeneous, Fibrous, tease, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-018 H18	Gray, Non-homogeneous, Fibrous, tease, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-019 1	LAYER 1 Floor underlay sheet, Gray, Homogeneous, Fibrous, tease, nor fisble Note: 28°C, 1.55 oil	LAYER 1 95%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
	LAYER 2 Mastic, Yellow, Homogeneous, solid, mett, non-triable Note: 28°C, 1.55 Oil	LAYER 2 5%	None Detected		Non-Fibrous Material	100%
0162622-020 2	Cladding, Gray, Homogeneous, Fibrous, tease, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	45% 55%
0162622-021	LAYER 1 Floor Tile, Green, Homogeneous, Solid, melt, non-friable Note: 28°C, 1.55 Oil	LAYER 1 96%	None Detected		Non-Fibrous Material	100%
	LAYER 2 Mastic, Yellow, Homogeneous, Sticky, mett, non-friable Note: 28°C, 1.55 Oil	LAYER 2 5%	None Detected		Non-Fibrous Material	100%

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REPORT#: 119 Johnson Rd. West Melton PROJECT: Christchurch NZ

Laboratory ID - Sample No.	Sample Location Description	Layer No. Layer %	Asbestos Type	(%)	Non-Asbestos Components	(%)
0162622-022 4	LAYER 1 Cladding, Gray, Non-homogeneous, Granular, crush, non-friable Note: 28°C, Acid	LAYER 1 96%	None Detected		Non-Fibrous Material	100%
	LAYER 2 Mastic, Gray, Homogeneous, Rubbery, ash, non-triable Note: 28°C, 1.55 Oil	LAYER 2 5%	None Detected		Non-Fibrous Material	100%
0162622-023 5	Fibro sheet, Gray, Non- homogeneous, Fibrous, tease, non- friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-024 6	Fibro Sheet, Gray, Homogeneous, Fibrous, tease, non-frieble Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-025 7	Viryl Floor Tile, Gray, Homogeneous, Granular, melt, non- friable Note: 28°C, 1.55 Oil	LAYER 1 - 100%	Chrysotile	5%	Non-Fibrous Material	95%
0162622-026 8	Cledding Fobrolite, White, Non- homogeneous, Granular, crush, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Non-Fibrous Material	100%
0162622-027 9A	Damaged Cladding, Gray, Non- homogeneous, Fibrous, tease, non- niable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-028 90	Floor Tile, Gray, Homogeneous, Solid, melt, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Non-Fibrous Material	100%

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119 Johnson Rd. West Melton Christchurch NZ REPORT #: 0

Laboratory ID - Sample No.	Sample Location Description	Layer No. Layer %	Asbestos Type	(%)	Non-Asbestos Components	(%)
0162622-029 10	VFT, Blue, Homogeneous, Solid, melt, non-friable Note: 28°C, 1.56 Oil	LAYER 1 100%	Chrysotile	2%	Non-Fibrous Material	98%
0162622-030 11	Gray, Non-homogeneous, Granular, crush, non-friable Note: 29°C, 1.55 Oil	LAYER 1 100%	Chrysotile	10%	Non-Fibrous Material	90%
0162622-031 12		100%				
	LAYER 2 Mastic, Yellow, Homogeneous, Sticky, melt, non-friable Note: 29°C, 1.55 Oil	LAYER 2 5%	None Detected		Non-Fibrous Material	100%
0162622-032 13	Gasket, Green, Fibrous, tease, non frieble Note: 29°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	30% 70%
0162622-033 14	Fibro Cladding, Gray, Non- homogeneous, Fibrous, tease, non- friable Note: 29°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-034 15	Fibro Cladding, Green/Gray, Non- homogeneous, Fibrous, tease, non- friable Note: 29°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	60% 40%
0162622-035 16	Fibro Cladding, Green/Gray, Non- homogeneous, Fibrous, tease, non- fiable Note: 29°C, 1.55 Oil	LAYER 1 - 100%	Chrysotile Amasite	10% 7%	Non-Fibrous Material	83%

Contract Environmental

119 Johnson Rd. West Melton Christchurch NZ

PAGE #: REPORT #: 6 of 7 0162622

PROJECT:

PLM ANALYSIS

	Christchurch NZ		PROJEC	T:	PLM ANALYSIS	
BULK SAMPLE ANALYSIS FOR ASBESTOS CONTENT BY POLARIZED LIGHT MICROSCOPY						
Laboratory ID - Sample No.	Sample Location Description	Layer No. Layer %	Asbestos Type	(%)	Non-Asbestos Components	(%)
0162622-036						
17	Fibro Cladding, Gray/Green, Non- homogeneous, Fibrous, tease, non- fiable Note: 29°C, 1.55 Oil	LAYER 1 100%	Chrysotile	10%	Non-Fibrous Material	90%
0162622-037						
18	Fibro Cladding, Gray, Non- homogeneous, Granular, crush, non-frisible Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Non-Fibrous Material	100%
0162622-038						100
19	Fibro Cladding, Gray, Non- homogeneous, Granular, crush, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-039						
20	Fibro Cladding, Gray, Non- homogeneous, Granular, crush, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-040						
21	Fibro Cladding, Gray, Non- homogeneous, Granular, crush, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	Chrysotile	15%	Non-Fibrous Material	85%
0162622-041						
22	Fibro Cladding, Gray, Non- homogeneous, Fibrous, tease, non- friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Cellulose Fiber Non-Fibrous Material	40% 60%
0162622-042						
23	Floor Tile, Black, Homogeneous, Solid, melt, non-friable Note: 28°C, 1.55 Oil	LAYER 1 100%	None Detected		Non-Fibrous Material	100%

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Christchurch NZ

Analyst - Wesene Sebhat

Approved Signatory Laboratory Director

Analyst - Wesene Sobhat Approved Signatory D.

The EPA method is a semi-quantitative procedure. The detection limit is between 0.1-1% by area and dependent upon the size of the asbestos flore, the means of sampling and the matrix of the sample matrix. The test recuts reported are for the sample(s) delivered to us and may not represent the entire material from which the sample was taken. The EPA recommends three samples or more be taken from a "homogeneous sampling area" before fitable materials considered non-asbestos-containing. Negative floor tile samples may contain significant amounts (>1%) of very this fibers which cannot be detected by PLM. Confirmation by TEM is recommended by the EPA (Fodderli Register Vol.3), No. 146). Abbestos fibers bound in a non-fitable organic matrix may not be detected by PLM. Alternative preparation methods are recommended. This report, from a hist-accredited laboratory through NVLAP, must not be used by the client to claim product endorsement by MVLAP or any agency of the U.S. commend. This report shall not be reproduced, except in full, without the written approval of EMS Laboratories, Inc. Samples were received in good condition unless otherwise noted.

# **Appendix 4:** Build Up to Costs for Remediation Options

Four scenarios have been costed:

- 1. Encapsulate asbestos roofing
- 2. Encapsulate asbestos exterior wall cladding
- 3. Remove and replace asbestos roofing
- 4. Remove and replace asbestos exterior wall cladding

Build ups are mostly based on costs provided by Central Meridian Inc based in Nauru, cross checked against costs in New Zealand.

It is noted that the costs prepared are for preliminary budgeting purposes only. Costs may vary according to local requirements, but we anticipate that the amounts allowed will be adequate to get the work done.

For the cost build ups prepared we have taken the Central Meridian rates, priced in Australian dollars, and converted them to United States dollars at an exchange rate of 0.8. We have then deducted 10% for savings that we anticipate would be achievable through competitive tendering of the work.

Provision has also been made for the works to be overseen by a SPREP appointed asbestos expert. The actual cost for this item will depend on the programme of works achievable and it is noted that this expert could also complete any contract administration and act as engineer to the contract ensuring safety, quality and commercial requirements are achieved.

## **Central Meridian Quote**



02.12.14

Quotation: 6814

PO Box 106 Republic of Nauru Central Pacific T 674 557 3731 AH 674 557 3813 pfcmnauru@gmail.com paulfinch1954@gmail.com

Mr John O'Grady Contract Environmental Ltd.

Cost estimates to undertake various asbestos removal work.

Dear John,

As requested I have detailed below costs to undertake various items of work involved in the removal of asbestos roof sheeting and replacement with colourbond corrugated roofing.

A full schedule of work to be undertaken during the removal and replacement process is detailed to provide a clear build-up of costs and the relevant stages of work involved.

All work will be undertaken to the relevant NZ & Australian standards for asbestos removal & disposal.

#### REMOVAL OF EXISTING ASBESTOS ROOF SHEETING.

The costings detailed below are based on a roof area of 165m2. This is a standard size of many of the houses on Nauru with asbestos roof sheeting.

The cost of set up & removal of existing roofing is based on our historical costs for undertaking a number of similar roof removals on the island.

There are additional costs included as detailed:

- (a) purchase of a 60 Litre Foamer unit at a price of \$5,000.00 (including ocean freight & 10% import duty.) The cost of this is spread over the removal of 20 roofs.
- (b) purchase of specialist vacuum cleaner with HEPA filter at a price of \$2,000.00 (including freight & 10% import duty.)
- (c) delivery to a central staging point for removal off island.

Establish asbestos boundaries, mark out the property, set up relevant warning signage around the property, decontamination entry points, personal protective clothing, (PPE) for staff & disposal.

\$1,400.00

Set up scaffolding to both sides of building to assist in removal of roof sheeting & to remove asbestos guttering from building. Set up anchor point for fall arrest systems \$2,200.00

Coat the roof with a sprayed on water based PVA solution.

\$1,250.00

Carefully remove the roof sheeting by unscrewing, (not breaking) the roof sheets. All roof sheets to be stacked onto plastic sheeting sitting on bearers for ease of removal. Sheeting to be fully wrapped in plastic & taped shut. Roof sheeting and all materials, (ridging, barge flashing, gutters etc) to be loaded into 'Asbags' for safe removal.

All removed materials will be taken and stored at a suitable staging point ready to be loaded into containers for removal from Nauru.

\$4,465.00

Vacuum clean the existing ceiling & roof space, (rafters, purlins, ceiling joists) with a specific vacuum cleaner with a HEPA filter. (dispose of contents of cleaner into an 'Asbag' for correct disposal \$325.00

Supply & fit heavy duty tarpaulins to keep the roof waterproof before installation of new roofing. \$300.00

#### TOTAL COST FOR REMOVAL OF EXISTING ROOFING & GUTTERS \$9,940.00

INSTALLATION OF NEW ROOF SHEETING, INSULATION, GUTTERING, DOWNPIPES.

We have quoted for Ultra grade of colourbond roof sheeting. This has a greater protective coating & is better for an oceanside environment. (Long life heavy duty).

The sq metre costs & grade of materials for this work are the same as that for the TVET school project in Yaren we have recently completed to AusAID Standard.

Supply & fit 'Kiwisafe' roof netting over existing purlins & fix in place ready to support the 50mm thick, foil coated, fiberglass insulation. Supply & lay a top layer of sisalation foil over the fibreglass insulation blanket. \$2,541.00

Supply & screw fix Colourbond Ultra grade corrugated roofing, including for ridging & barge flashings. \$7,722.00

Supply & fix Colourbond box guttering to both sides of the roof & include for one downpipe each side, feeding to a tank. \$1,060.00

# TOTAL COST FOR SUPPLY & FIXING OF NEW ROOF, ROOF INSULATION & GUTTERS & DOWN PIPES. \$11,323.00

NB A contingency of 10% may need to be added as necessary for repairs to roof purlins and rafters.

# RETENTION OF EXISTING ASBESTOS ROOF SHEETING AND FULL ENCAPSULATION WITH CORRECT PAINT SYSTEM. INCLUDING REMOVAL & REPLACEMENT OF EXISTING CEILINGS.

The square area of ceiling to be replaced & painting to be undertaken is based on a house size of 14m x 12m in size. (168 m2)

Work involved in this process is as follows and detailed below:

Establish asbestos boundaries, mark out the property, set up relevant warning signage around the property, decontamination entry points, personal protective clothing, (PPE) for staff & disposal.

\$1,400.00

Set up scaffolding to both sides of building to assist in removal of roof sheeting & to remove asbestos guttering from building. Set up anchor point for fall arrest systems \$2,200.00

Spray with Foamshield to the inside of the ceiling space before removal of the sheeting. \$475.00

Disconnect & remove all electrical items, ceiling fans, lights, extractor fans. Allow to store safely ready for reconnection after new ceilings are installed. Ensure all wiring is made safe for ongoing work. \$350.00

Lay down black plastic sheeting to floor of each room, remove all ceiling linings and place all rubbish into Asbags for correct removal & disposal. \$1,850.00

Vacuum with specialist cleaner the underside of the existing roof sheeting and all timber roof framing. After removal of ceiling materials vacuum clean all the inside of the premises with vacuum cleaner with specialist HEPA filter. \$350.00

Prepare correct paint product to seal & spray 2 coats of protective paint system to the underside of all the asbestos roof sheeting. Ensuring that all surface areas are correctly coated. A total of 3 coats to be applied. \$2,050.00

Supply & fix 4.8mm Masonite sheeting to ceiling of all rooms. Supply & fix 40x10mm timber batten to all sheet joints & to perimeter of each room. \$6,370.00 (Standard Ceiling liner)

Paint with 2 coats of acrylic ceiling paint to all new ceiling sheets & perimeter battens. \$1,425.00

Reposition all wiring for lights & fans and connect up all fittings as previously set out. \$450.00

Prepare to apply 3 coats of specialist paint finish to all the exterior roof area according to painting specifications. \$2,250.00

Remove and dispose of correctly asbestos gutters to both sides of the building and supply & install new colourbond box gutters with down pipe each side leading to water tank. \$1,760.00

TOTAL COST FOR FULL PAINT ENCAPSULATION OF EXISTING ROOF SHEETING, INCLUDING FOR REMOVAL & REPLACEMENT OF EXISTING CEILINGS & ALL ASSOCIATED WORK. \$20,930.00

Thank you for the opportunity to provide a quotation & I await your instructions.

Yours truly,

Paul Finch

Central Meridian Inc.

## **Build up to Encapsulation of Asbestos Roofing**

# BUILD UP TO RETENTION OF EXISTING ASBESTOS ROOF SHEETING AND FULL ENCAPSULATION WITH CORRECT PAINT SYSTEM, INCLUDING REMOVAL AND REPLACEMENT OF EXISTING CEILINGS.

The costing detailed below are based on building area of 168m2 (14m x 12m). For roof area multiply by 1.15 to account for the pitch, which gives an area of 193m2.

This estimate assumes that there is an existing ceiling in place within the building, which would need to be treated as asbestos contaminated and removed. Once the ceiling was removed the building would need to be cleaned of asbestos fibres, the existing roof encapsulated, and the ceiling then reinstated. The items relating to the ceiling removal are shaded in blue, and if there was no ceiling then these items could be deducted from the budgeted costs.

The estimate does not include any costs related to removing items from within the building prior to starting works, or putting them back, or any costs relating to the disruption of normal activities in the affected building.

Item	AUD estimate (based on Central Meridian costings)	Convert to USD (0.8 exchange rate)	Reduce by 10% to account for competitive tendering
Establish asbestos boundaries, mark out the property, set up relevant warning signage around the property, decontamination entry points, personal protective equipment (PPE) for staff.	1,400.00	1,120.00	1,018.18
Set up scaffolding to both sides of building to remove asbestos guttering from building and provide safe access to the roof. Set up anchor point for fall arrest systems.	2,200.00	1,760.00	1,600.00
Spray ceiling with Foamshield, or similar particle capture system, to the inside of the ceiling space before removal of the sheeting.	475.00	380.00	345.45
Disconnect and remove all electrical items, ceiling fans, lights, extractor fans. Allow to store safely ready for reconnection after new ceilings are installed. Ensure all wiring is made safe for ongoing work.	350.00	280.00	254.55
Lay down black plastic sheeting to floor of each room, remove all ceiling linings and place all rubbish into Asbags for correct removal and disposal.	1,850.00	1,480.00	1,345.45

After removal of ceiling materials vacuum clean all the inside of the premises with a vacuum cleaner with HEPA filter. Then vacuum the underside of the existing roof sheeting and all timber roof framing.	350.00	280.00	254.55
Prepare correct paint product to seal and spray 3 coats of protective paint system to the underside of all the asbestos roof sheeting. Ensuring that all surface areas are correctly coated.	2,050.00	1,640.00	1,490.91
Supply and fix 4.8mm Masonite sheeting to ceiling of all rooms. Supply and fix 40x10mm timber batten to all sheet joints and to perimeter of each room. (Standard ceiling liner)	6,370.00	5,096.00	4,632.73
Paint with 2 coats of acrylic ceiling paint to all new ceiling sheets and perimeter battens.	1,425.00	1,140.00	1,036.36
Reposition all wiring for lights and fans and connect up all fittings as previously set out.	450.00	360.00	327.27
Apply 3 coats of specialist paint finish to all the exterior roof area according to painting specifications.	2,250.00	1,800.00	1,636.36
Remove gutters to both sides of the building and supply and install new colourbond box gutters with down pipe each side leading to water tank. Transport asbestos contaminated materials to central collection point for disposal (cost of disposal not included).	1,760.00	1,408.00	1,280.00
Oversight by SPREP appointed asbestos management expert	2,875.00	2,300.00	2,300.00
Total	23,805.00	19,044.00	17,521.82
Work back in to a m2 rate for encapsulating asbestos roofs where there is a ceiling present (per area of roof assuming the roof has a 30 degree pitch)		/ 193m2	90.79
Work our alternate rate for where there is no			
ceiling  Deduct ceiling related costs shaded in blue			-7,941.82
Adjusted cost for a 168m2 building			9,580.00
Adjusted m2 rate for encapsulating an asbestos roof where there is no ceiling present (per area of roof assuming the roof has a 30 degree pitch)		/ 193m2	49.64

## **Build Up to Encapsulating Asbestos Cladding**

# BUILD UP TO RETENTION OF EXISTING ASBESTOS WALL CLADDING AND FULL ENCAPSULATION (INSIDE AND OUT) WITH CORRECT PAINT SYSTEM.

The estimate assumes work is completed in a building  $14m \times 12m$  in size = 168m2 (single storey - 2.4m high). Assuming windows and doors account for 10% of building exterior, the total cladding area would be approximately 360m2.

This estimate assumes that there is no internal wall sheeting (eg plaster board) and that the asbestos containing material is exposed. For a scenario where there is internal wall sheeting in good condition within the building, only the exterior would need to be treated. Items where savings could be made in this scenario are shaded in blue.

In a situation where there is internal wall sheeting in poor condition that would need to be removed and replaced, an extra \$40/m2 would need to be allowed for as an extra over cost.

The estimate does not include any costs related to removing items from within the building prior to starting works, or putting them back, or any costs relating to the disruption of normal activities in the affected building.

Item	AUD estimate (based on Central Meridian costings)	Convert to USD (0.8 exchange rate)	Reduce by 10% to account for competitive tendering
Establish asbestos boundaries, mark out the property, set up relevant warning signage around the property, decontamination entry points, personal protective equipment (PPE) for staff.	1,400.00	1,120.00	1,018.18
Vacuum clean all the inside of the premises with Vacuum cleaner with specialist HEPA filter. Then vacuum the inside of the existing cladding and all timber framing.	350.00	280.00	254.55
Prepare correct paint product to seal and spray 3 coats of protective paint system to the <b>outside</b> of all the cladding. Ensuring that all surface areas are correctly coated. A total of 3 coats to be applied.	3,960.00	3,168.00	2,880.00
Prepare correct paint product to seal and spray 3 coats of protective paint system to the <b>inside</b> of all the cladding. Ensuring that all surface areas are correctly coated.	3,960.00	3,168.00	2,880.00
Oversight by SPREP appointed asbestos management expert	2,875.00	2,300.00	2,300.00
Total	12,545.00	10,036.00	9,332.73

Work back in to a m2 rate for encapsulating wall cladding inside and out (per face area of cladding)	/ 360m2	25.92
Work out alternate rate for where there is adequate internal wall sheeting which would mean that the interior of the asbestos cladding would not need to be encapsulated.		
Deduct interior encapsulation costs		-2,880.00
Adjusted cost		6,452.73
Adjusted m2 rate for encapsulating asbestos cladding where there is adequate internal wall sheeting (per face area of cladding)	/ 360m2	17.92
Work out alternate rate for where the internal wall sheeting is in poor condition and would need to be stripped out and replaced.  Add in cost of removing the existing interior		
walls and replacing after encapsulation		14,400.00
Adjusted cost (360m2 of cladding)		23,732.73
Adjusted m2 rate for scenario where internal wall sheeting is in poor condition and also needs	/360m2	
to be stripped out and replaced.	/ 360m2	65.92

## **Build Up to Removing and Replacing Asbestos Roofing**

## BUILD UP TO REMOVAL OF EXISTING ASBESTOS ROOF SHEETING.

The costing detailed below are based on building area of 168m2 (14m x 12m). For roof area multiply by 1.15 to account for the pitch, which gives an area of 193m2.

The costs are as worked out with Central Meridian, who are an experienced contractor based in Nauru.

Transport and packaging costs are allowed for bring asbestos containing materials to a central point but disposal costs are excluded and treated separate.

Purchase of a 60 Litre FoamShield unit at a price of \$5,000.00 (including ocean freight and 10% import duty) is allowed for and the cost of this is spread over the removal of 20 roofs.

Purchase of specialist vacuum cleaner with HEPA filter at a price of \$2,000.00 (including freight and 10% import duty) is allowed for and the cost of this is spread over the removal of 20 roofs.

Item	AUD estimate (based on Central Meridian costings)	Convert to USD (0.8 exchange rate)	Reduce by 10% to account for competitive tendering
Establish asbestos boundaries, mark out the property, set up relevant warning signage around the property, decontamination entry points, personal protective equipment (PPE) for staff.	1,400.00	1,120.00	1,018.18
Set up scaffolding to both sides of building to assist in removal of roof sheeting and to remove asbestos contaminated guttering from building. Set up anchor point for fall arrest systems.	2,200.00	1,760.00	1,600.00
Coat the roof with a sprayed on water based PVA solution.	1,250.00	1,000.00	909.09
Carefully remove the roof sheeting by unscrewing, (not breaking) the roof sheets. All roof sheets to be stacked onto plastic sheeting sitting on bearers for ease of removal. Sheeting to be fully wrapped in plastic and taped shut. All removed materials will be taken and stored at a suitable staging point ready to be disposed of.	4,465.00	3,572.00	3,247.27
Vacuum clean the existing ceiling and roof space, (rafters, purlins, ceiling joists) with a specialised vacuum cleaner with a HEPA filter. Dispose of contents of cleaner into an 'Asbag' for correct disposal	325.00	260.00	236.36
Supply and fit heavy duty tarpaulins to keep the roof waterproof ready for installation of new roofing.	300.00	240.00	218.18

Oversight by SPREP appointed asbestos management expert.	2,875.00	2,300.00	2,300.00
Total	12,815.00	10,252.00	9,529.09
Work back in to a m2 rate		/ 193m2	49.37

## BUILD UP TO INSTALLATION OF NEW ROOF SHEETING, INSULATION, GUTTERING, DOWNPIPES.

The cost estimate allows for Colourbond Ultra grade roof sheeting and 50mm of foil coated fibreglass insulation. This has a greater protective coating and is better for an oceanside environment. (Long life heavy duty.)

ine neavy duty.)					
Item	AUD estimate (based on Central Meridian costings)	Convert to USD (0.8 exchange rate)	Reduce by 10% to account for competitive tendering		
Supply and fit 'Kiwisafe' roof netting over existing purlins and fix in place ready to support the 50mm thick, foil coated, fiberglass insulation. Supply and lay a top layer of sisalation foil over the fibreglass insulation blanket.	2,541.00	2,032.80	1,848.00		
Supply and screw fix Colourbond Ultra grade corrugated roofing, including for ridging and barge flashings.	7,722.00	6,177.60	5,616.00		
Supply and fix Colourbond box guttering to both sides of the roof and include for one downpipe each side, feeding to a tank.	1,060.00	848.00	770.91		
NB A contingency of 10% may need to be added as necessary for repairs to roof purlins and rafters.	1,132.30	905.84	823.49		
Total	12,455.30	9,964.24	9,058.40		
Work back in to a m2 rate / 193m2			46.93		
SUMMARY OF COSTS TO REMOVE ROOF AND REPLACE WITH NEW ROOF					
Cost to remove old roof Cost to install new roof		49.37 46.93			
Total cost to remove and replace asbestos roofing (per m2 of roof area)		96.31			

# **Remove and Replace Asbestos Cladding**

## BUILD UP TO REMOVAL AND REPLACEMENT OF ASBESTOS WALL CLADDING.

The estimate assumes work is completed on a building  $14m \times 12m$  in size = 168m2 (single storey - 2.4m high). (Assume windows and doors account for 10% of building exterior, the total cladding area would be approximately 360m2).

If a building was two stories it is recommended that USD12.00 is added per m2 for scaffolding. This figure is a rough estimate only but should provide adequate coverage.

Item	AUD estimate (based on Central Meridian costings)	Convert to USD (0.8 exchange rate)	Reduce by 10% to account for competitive tendering
Establish asbestos boundaries, mark out the property, set up relevant warning signage around the property, decontamination entry points, personal protective equipment (PPE).	1,400.00	1,120.00	1,018.18
Coat the walls with a sprayed on water based PVA solution.	1,875.00	1,500.00	1,363.64
Carefully remove the existing cladding. All wall sheets to be stacked onto plastic sheeting sitting on bearers for ease of removal. Sheeting to be fully wrapped in plastic and taped shut. All misc asbestos contaminated material to be loaded into 'Asbags' for safe removal. All removed materials will be taken and stored at a suitable staging point ready to be disposed of.	6,697.50	5,358.00	4,870.91
Vacuum clean the existing wall cavities with a vacuum cleaner with a HEPA filter. (Dispose of contents of cleaner into an 'Asbag' for correct disposal	325.00	260.00	236.36
Wrap the building in building foil, supply and fix composite cement board sheeting to exterior of buildings. Supply and fix treated 40mmx10mm timber batten to all sheet joints.	18,000.00	14,400.00	13,090.91
Paint with 2 coats of acrylic paint to all new wall cladding sheets and perimeter battens.	3,060.00	2,448.00	2,225.45
NB A contingency of 10% may need to be added as necessary for repairs to framing.	3,135.75	2,508.60	2,280.55
Oversight by SPREP appointed asbestos management expert.	2,875.00	2,300.00	2,300.00
Total	37,368.25	29,894.60	27,386.00

Work back in to a m2 rate for removing and replacing asbestos cladding (per face area of cladding)

/ 360m2

76.07