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SPREP Library Cataloguing-in-Publication Data

Charlton-Heston, S. et al.

Ecosystem Based Adaptation Options for Navua Catchment and Beqa Lagoon. Apia, Samoa: SPREP, 2025.

28 p.: ill.; 29 cm.

ISBN:978-982-04-1433-4 (ecopy)

Ecosystem management - Fiji. 2. Ecosystem management - Environmental aspects - Fiji.
 Catchments (Watersheds) - Fiji.
 Charlton-Heston, Steve. II. Tilleard, Simon. III. Maxwell, Paul. IV. Vakasevuraki, Asecana. V. Nuske, Susan.
 VI. Binney, Jim. VII. Pacific Regional Environment Programme (SPREP). VIII. Title.

333.916209611

#### Citation

Charlton-Heston S., Tilleard S., Maxwell P., Vakasevuraki A., Nuske S. and Binney J. 2025. Ecosystem Based Adaptation Options for Navua Catchment and Bega Lagoon. SPREP/Government of Fiji 2025.

Cover photo: Landscape near Namosi Village © Alluvium Back Cover: Bega lagoon © Stuart Chape/SPREP

#### Disclaimer

This document has been prepared and printed with the financial support of the Pacific-European Union Marine Partnership (PEUMP) Programme, funded by the European Union and the Government of Sweden. Its contents do not necessarily reflect the views of the European Union or the Government of Sweden. This document has been compiled in good faith, exercising all due care and attention. SPREP does not accept responsibility for inaccurate or incomplete information.

#### Acknowledgements

This report is part of a series of studies and discussions and consultations with the people of Fiji who live within the Navua catchment and Beqa lagoon. The work culminated in the development of an Integrated Ecosystem Management Plan for the Navua catchment and Beqa lagoon and is testament to the commitment of these communities to prosper sustainably and in harmony with their natural ecosystems. We thank and acknowledge all the communities within the catchment and lagoon who supported the development of the plan. The Government of Fiji supported the development of this plan through input and review from several government agencies including the three provincial governments and various line ministries.

The studies and assessments were conducted by Alluvium Consulting with input from NatureFiji-MareqetiViti, Marine Ecology Consulting and University of the Sunshine Coast. The work was led in partnership with the Fiji Ministry of Environment and Climate Change and the Secretariat of the Pacific Regional Environment Programme through the By-catch and Integrated Ecosystem Management (BIEM) Initiative of the Pacific-European Union Marine Partnership (PEUMP) Programme funded by the European Union and the Government of Sweden. PEUMP aims to support the sustainable management of fisheries, food security and blue growth in the Pacific region, in line with the Regional Roadmap for Sustainable Pacific Fisheries. SPREP is guided by its vision for the future: "A resilient Pacific environment, sustaining our livelihoods and natural heritage in harmony with our cultures".

# Ecosystem Based Adaptation Options for Navua Catchment and Beqa Lagoon

Steve Charlton-Heston, Simon Tilleard, Paul Maxwell, Asecana Vakasevuraki, Susan Nuske and Jim Binney



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#### 1 Introduction

#### 1.1 The project

The Pacific-European Union Marine Partnership (PEUMP) programme promotes sustainable management and sound ocean governance for food security and economic growth, while addressing climate change resilience and conservation of marine biodiversity. It follows a comprehensive approach, integrating issues related to oceanic fisheries, coastal fisheries, community development, marine conservation and capacity building under one single regional action. The PEUMP is built around six Key Result Areas (KRA).

Designed to meet KRA 5 of the PEUMP, the By-catch and Integrated Ecosystem Management (BIEM) Initiative is led by the Secretariat of the Pacific Regional Environment Programme (SPREP) to support Pacific countries deliver their priorities to halt the decline of protected marine species, strengthen the sustainable management of their coastal and marine ecosystems and support poverty reduction. The objective of the BIEM Initiative is "to reduce the by-catch of threatened species in Pacific islands' fisheries and to improve the health of coastal ecosystems through an integrated approach to coastal management and ecosystem-based adaptation to climate change".

The current project underpins KRA 5.2 and 5.3 of the BIEUM which focus on supporting adoption of Integrated 'ridge to reef' ecosystem management and climate change adaptation. To support these KRAs the project seeks to address the economic, social and environmental challenges of the Navua catchment and Beqa Lagoon by halting the decline of biodiversity and strengthening the sustainable management of the coastal and marine ecosystems through an integrated ridge-to-reef management approach.

Specifically, this project aims to:

"Address these challenges by developing and implementing a gender, social inclusion (GSI) and human rights sensitive integrated ecosystem management (IEM) plan for Navua catchment and Beqa Lagoon area, Central Division, that identifies realistic activities to increase the natural adaptive capacity of coastal habitats to promote human health and poverty reduction, support sustainable livelihoods and contribute to the delivery of Fiji's conservation priorities."

Drawing from the project brief, the objectives of the project include:

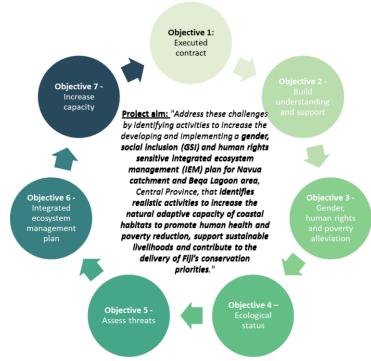
**Objective 1 -** Fully executed contract that delivers objectives and associated outputs to time and quality.

**Objective 2** - Build understanding and support for the Navua catchment and Beqa Lagoon area ridge to reef initiative amongst communities and stakeholders.

**Objective 3** - Put gender, human rights and poverty alleviation considerations at the heart of the planning and implementation of activities.

**Objective 4** - Map and assess the ecological status of the selected coastal area and associated catchments that coastal communities depend upon for their livelihoods.

**Objective 5** - Assess the threats to ecosystems, livelihoods and human health as a result of current/planned



resource use and the expected impacts of climate change and identify opportunities to address them. In doing so, identify key users of selected coastal areas and associated catchments by gender, age, disability, ethnicity and socioeconomic status. Apply a GSI lens when identifying threats and risks as well as opportunities for best adaptation.

**Objective 6** - Develop and secure endorsement of a widely supported integrated ecosystem management plan for the Navua catchment and Beqa Lagoon area that identifies realistic activities to increase the natural adaptive capacity of coastal habitats to promote human health and poverty reduction, support sustainable livelihoods and contribute to the delivery of Fiji's conservation priorities.

**Objective 7** - Work with and increase the capacity of women, men and the youth in coastal communities, Government authorities and partners to actively manage natural resources. Identify appropriate capacity building activities carefully with regards to existing power dynamics and gender roles as to meet the 'do no harm' minimum standard. Capacity building opportunities should allow, however, for empowerment and agency enhancement such as building confidence through knowledge and training or support inclusive decision making.

#### 1.2 Summary of ESRAM

As part of the broader project, an Ecosystem and Socioeconomic Resilience Analysis and Mapping (ESRAM) framework was used to assess the resilience of ecosystems and the communities that depend on them (Tilleard et al. 2025). An ESRAM considers both ecological and social factors to help decision makers design sustainable development strategies. The ESRAM for the Navua catchment and Beqa lagoon identified the ecosystem services provided by four key biomes in the area: native forests, land (excluding native forests), terrestrial waterways, and marine and coastal areas. These services include provisioning services (e.g., food, materials), regulating services (e.g., water quality regulation), cultural services (e.g., recreation, spiritual benefits), and habitat services (e.g., nursery habitats for fish).

The ESRAM also discussed the pressures and threats facing these ecosystems, including climate change, overfishing, pollution and habitat loss. These pressures can reduce the condition of the ecosystems and the value of the services they provide. The ESRAM provides a basis for identifying and prioritising Ecosystem-based Adaptation (EbA) options.

#### 1.3 Purpose of this report

The purpose of this report is to outline the development and prioritisation of high-level EbA options to address key pressures and threats for the study area, with consideration of a range of different impacts of these options. This builds on the ESRAM and will inform the development of the Integrated Ecosystem Management Plan.



Figure 1. Mountains of the Navua catchment highlands

## 2 EbA options

This section discusses the EbA options assessed for this project.

#### 2.1 Development of EbA options

A variety of EbA options have been considered for this assessment. Options were identified through two primary avenues:

- 1. **Through the consultation discussions (and by extension the ESRAM process):** Workshops undertaken with communities discussing key issues and possible adaptations. These informed the development of several EbA options that were outlined in the ESRAM report.
- 2. **Through the Pacific EbA tool:** The full list of EbA options provided in the Pacific EbA tool (SPREP 2018) was considered for inclusion in this assessment, with some options already being captured through the ESRAM and some with slight adjustments to better match this project.

It should also be noted that some options that may not be considered EbA are included to respond to issues identified through the project and to also provide a comparison to equivalent EbA measures. Other measures may also serve to facilitate EbA options.

#### 2.2 Options longlist

The full list of options considered for the assessment is provided in Table 1. The table includes options related to five broad categories (coastal hazard protection, forestry management, sustainable fisheries management, sustainable land use practices, and water resources), and provides a description of each option as well as some indicative locations where they may be applied.

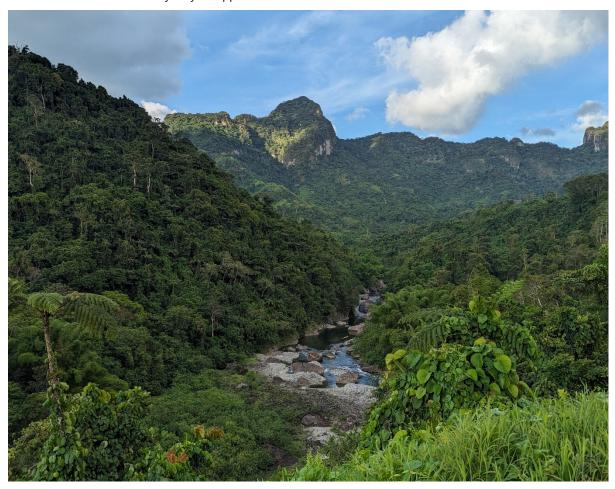


Figure 2. Stream near Namosi Village

Table 1. Options longlist

| Category                  | Option  | Description   | Relevant<br>threats/pressures  | Indicative<br>location/s   |
|---------------------------|---|---|--|--|
| Coastal hazard protection | Seawalls and<br>Breakwaters -<br>roads  | Construct seawalls and breakwaters along coastal areas adjacent to roads to mitigate the impacts of erosion, wave action, and sea level rise on road access. Seawalls are vertical structures built along shorelines to prevent erosion and flooding, while breakwaters are offshore structures designed to dissipate wave energy and reduce coastal erosion. Note that these approaches should be used as a last resort where more nature-based solutions may not be sufficient to address risks.                            | Erosion<br>Saltwater<br>inundation   | Queens Road,<br>focused where it<br>may be too late<br>for softer<br>approaches.   |
|                           | Seawalls and<br>Breakwaters -<br>communities  | Construct seawalls and breakwaters along coastal areas adjacent to communities to mitigate the impacts of erosion, wave action, and sea level rise on community assets and livelihoods. Seawalls are vertical structures built along shorelines to prevent erosion and flooding, while breakwaters are offshore structures designed to dissipate wave energy and reduce coastal erosion. Note that these approaches should be used as a last resort where more nature-based solutions may not be sufficient to address risks. | Erosion<br>Saltwater<br>inundation<br>Water-borne<br>disease                             | Beqa Island,<br>coastal mainland<br>communities  |
|                           | Mangrove<br>restoration<br>and<br>conservation -<br>coastal<br>protection of<br>roads | Implement mangrove restoration and protection programmes to restore degraded mangrove habitats in strategic locations to provide coastal protection for road access and enhance their resilience to environmental stressors.  Mangroves act as nursery grounds for fish, improve water quality, and provide coastal protection against erosion and storms.  | Erosion Saltwater inundation Overfishing, poaching Clearing of mangroves for development | Queens Road where mangroves may be suitable to address current erosion or prevent future erosion, noting that some locations may be beyond the point at which mangrove establishment will be sufficient. |
|                           | Mangrove<br>restoration<br>and<br>conservation -<br>coastal                           | Implement mangrove restoration and protection programmes to restore degraded mangrove habitats in strategic locations to provide coastal protection for communities and enhance their   | Erosion<br>Saltwater<br>inundation<br>Water-borne<br>disease                             | Beqa Island,<br>coastal mainland<br>communities  |

| Category | Option  | Description   | Relevant<br>threats/pressures  | Indicative<br>location/s   |
|----------|---|---|--|--|
|          | protection of<br>communities  | resilience to environmental<br>stressors. Mangroves act as nursery<br>grounds for fish, improve water<br>quality, and provide coastal<br>protection against erosion and<br>storms.  | Overfishing,<br>poaching<br>Clearing of<br>mangroves for<br>development                                      |  |
|          | Mangrove<br>restoration<br>and<br>conservation -<br>biodiversity<br>focus | Implement mangrove restoration and protection programmes to restore degraded mangrove habitats in strategic locations to improve biodiversity and enhance their resilience to environmental stressors. Mangroves act as nursery grounds for fish, improve water quality, and provide coastal protection against erosion and storms.                           | Erosion Saltwater inundation Water-borne disease Overfishing, poaching Clearing of mangroves for development | Small islands with<br>surrounding coral<br>habitat to restore<br>fish nursery<br>habitat (e.g.,<br>Naqara island and<br>near-by mainland<br>coastal areas,<br>between<br>Veivatuloa and<br>former Ocean<br>Pacific Resort and<br>Yanuca Island). |
|          | Beach<br>nourishment -<br>road access                                     | Implement beach nourishment programmes to maintain beach profiles in strategic locations to provide coastal protection for road access. This may also serve to maintain the recreation values associated with sandy beach areas.  | Erosion<br>Population growth   | Queens Road where mangroves may be suitable to address current erosion or prevent future erosion, noting that some locations may be beyond the point at which mangrove establishment will be sufficient.   |
|          | Beach<br>nourishment -<br>communities                                     | Implement beach nourishment programmes to maintain beach profiles in strategic locations to provide coastal protection for communities. This may also serve to maintain the recreation values associated with sandy beach areas.  | Erosion<br>Population growth   | Beqa Island,<br>coastal mainland<br>communities  |
|          | Environmental<br>setbacks/buff<br>ers - coastal<br>resilience             | Coastal setbacks, buffers or managed retreat stipulate areas or zones along the coastline within which all or certain types of development are prohibited. This provides a buffer between coastal development and areas likely to be impacted by sea level rise, increased storm surges and beach erosion. Coastal setbacks are established based on historic | Erosion<br>Saltwater<br>inundation<br>Water-borne<br>disease   | Beqa Island,<br>coastal mainland<br>communities  |

| Category            | Option  | Description   | Relevant<br>threats/pressures  | Indicative<br>location/s   |
|---------------------|---|---|--|--|
|                     |   | erosion rates and/or extreme water levels and projected changes.  |  |  |
|                     | Coral reef<br>restoration -<br>storm tide<br>mitigation   | Use placement of coral rubble and coral restoration programmes to restore degraded mangrove habitats in strategic locations to provide coastal protection for communities and enhance their resilience to environmental stressors. Coral rubble in shallow areas can act as habitat for live coral and other fauna and provide coastal protection against erosion and storms. They can also protect nearshore environments creating low energy "backwaters" that allow other species to recruit successfully (e.g. mangroves). This effectively represents a nature-based seawall.  | Erosion Saltwater inundation Water-borne disease Overfishing, poaching Loss of reef habitat Clearing of mangroves for development Crown-of-thorns starfish   | Beqa Island,<br>coastal mainland<br>communities  |
| Forestry management | Native<br>reforestation<br>of harvested<br>forestry areas | Multi-species (native) reforestation of cleared land to promote biodiversity, reduce soil erosion, and enhance ecosystem resilience. Project could link to 30 million trees programme and also initiate native species nurseries or enhance existing nursery operations (e.g. focussed on traditional plant species - Gasau, Dawa, Ivi, Moli), providing opportunities for community development and capacity building. Historical practices of maintaining reserves for regeneration of land and food security as part of forestry leases could be reinstated. Note that road design to reduce erosion has been discussed under Sustainable Land Use category. | Erosion Sedimentation Commercial forestry operations Clearing for agriculture Mining exploration Mongoose and other invasive species Population growth Heavy rainfall Mahogany extract contamination | Highland<br>communities and<br>other harvested<br>areas (e.g.<br>upstream of<br>Latianara and<br>Korovisilou<br>communities)   |
|                     | Invasive<br>Species<br>Management                         | Develop and implement invasive species management strategies to control the spread of weeds and invasive plants in forest areas. This would prevent further habitat degradation and promote the recovery of native vegetation.  | Mongoose and other invasive species Commercial forestry operations   | Forested areas around villages, forestry areas and bordering zones, ecotourism areas and access roads where invasive species are likely to have the most impact on livelihoods (e.g., compete with cropped plants) |

| Category                               | Option   | Description  | Relevant<br>threats/pressures  | Indicative<br>location/s   |
|--|--|--|--|--|
|  |  |  |  | and biodiversity<br>(e.g., Upper Navua<br>Conservation<br>Area).   |
| Sustainable<br>fisheries<br>management | Fish<br>aggregating<br>devices                         | Fish aggregating devices (FADs) are a long-used technique that utilises artificial structures to attract fish, potentially helping to address overfishing by aggregating fish in specific areas. These practices can be expanded to reduce fishing efforts on reefs and reef fish.                 | Overfishing,<br>poaching<br>Loss of reef habitat<br>Clearing of<br>mangroves for<br>development<br>Inappropriate<br>fishing practices          | Could be in many locations as overfishing is common however inshore reefs inside the Navua flood plume would support degraded biodiversity.                    |
|  | Marine<br>Protected<br>Areas (MPAs)                    | Establishing or re-establishing MPAs to protect critical fish habitats, spawning grounds, and biodiversity hotspots. This could be supported by equipping local communities with the knowledge and resources to manage the MPAs.   | Overfishing/poachi<br>ng<br>Loss of reef habitat<br>Clearing of<br>mangroves for<br>development<br>Inappropriate<br>fishing practices          | Areas with expired or near-to-expiry MPAs. The previous local community led MPA's potentially as a starting point. Community consultation required to finalise |
|  | Coral reef<br>restoration<br>and<br>conservation       | Coral reef restoration utilises various methods like coral nurseries, relocation, and seeding to revive degraded reefs and enhance their resilience to future threats.   | Erosion Saltwater inundation Sedimentation Overfishing, poaching Loss of reef habitat Crown-of-thorns starfish                                 | Inshore reefs inside the Navua flood plume would support degraded biodiversity.  |
|  | Bio-control of<br>COTS                                 | Local species such as Davui predate on COTS and avenues of strengthening these populations could be assessed for feasibility and risks. This could be supported by the reinstatement of previous programme where payments were made to villagers for physical removal and reuse (e.g. fertiliser). | Crown-of-thorns<br>starfish<br>Overfishing,<br>poaching<br>Loss of reef habitat<br>Nutrient pollution<br>Lack of alternative<br>income sources | Reefs in the lagoon where COTS are prominent, particularly around Beqa Island.   |
|  | Enhanced<br>enforcement<br>of fisheries<br>regulations | Resources for enhanced enforcement of fisheries regulations such as catch limits, gear restrictions, and MPAs may support long-term viability of fish populations. Resources may   | Overfishing,<br>poaching<br>Loss of reef habitat<br>Clearing of<br>mangroves for<br>development  | Beqa Island,<br>coastal mainland<br>communities  |

| Category Option                      |  | Description  | Relevant<br>threats/pressures  | Indicative<br>location/s  |
|--------------------------------------|--|--|--|---|
|                                      |  | include greater investment in<br>human (e.g. fish warden capacity,<br>patrol man hours, etc.) and<br>physical capital (e.g. boats for<br>wardens).   | Inappropriate<br>fishing practices<br>Lack of alternative<br>income sources  |   |
| Sustainable<br>land use<br>practices | Providing<br>training and<br>support for<br>alternative<br>livelihoods       | Providing training and support for alternative livelihoods, such as ecotourism, aquaculture, and community-based enterprises, to reduce pressure on natural resources. This may include training for livelihoods targeted towards women and youth. | Lack of alternative income sources Declining productivity of agricultural land Kava dieback disease Agricultural pests Commercial forestry operations Inappropriate fishing practices Overfishing poaching Clearing of mangroves for development | All communities   |
|                                      | Promotion of<br>Agroforestry<br>Practices                                    | Agroforestry integrates trees and crops/pastures for sustainable land use. This approach promotes biodiversity, reduces soil erosion, and enhances ecosystem resilience.   | Erosion Sedimentation Declining productivity of agricultural land Commercial forestry operations Clearing for agriculture  | All communities   |
|                                      | Environmental<br>setbacks/buff<br>ers - sensitive<br>environmental<br>assets | Establishing and maintaining buffers between intensive agriculture and sensitive environmental areas (e.g. mangroves, waterways) may serve to promote biodiversity and enhance ecosystem resilience.   | Clearing for agriculture Clearing of mangroves for development Erosion Saltwater inundation Nutrient pollution Sedimentation   | Grace Farms and other intensive agricultural areas, particularly in the coastal zone. |
|                                      | Conservation tillage   | Conservation tillage is a method of establishing crops in the leftover waste of a previous crop to protect the topsoil and there for reduce erosion and improve soil nutrient content.   | Erosion<br>Sedimentation<br>Nutrient pollution   | Less intensive<br>agricultural areas<br>(e.g. highlands).                             |

| Category | Option  | Description  | Relevant<br>threats/pressures   | Indicative<br>location/s  |  |
|----------|---|--|---|---|--|
|          | Crop<br>diversification   | Crop diversification is the practise of cultivating multiple crops on a farm. Crop diversification often takes the form of crop rotations or intercropping. It is considered one of the most feasible, cost effective and efficient ways of reducing the uncertainties in farm yield brought on by climate change impacts. The purpose of crop diversification is to increase resilience to uncertain impacts, improve soil fertility, reduce the impacts of pest and disease and ensure a more stable crop yield. This diversification could also include the incorporation of nitrogen fixing plants into the farming landscape to enrich the soil, potentially contribute to reducing fertiliser use, and stabilise soil condition. | Lack of alternative income sources Declining productivity of agricultural land Kava dieback disease Agricultural pests Nutrient pollution | All communities   |  |
|          | Revegetation<br>of long-term<br>fallow areas                            | Revegetation of cleared areas to support biodiversity and enhance ecosystem resilience. Natural recovery of these areas usually has a weedy stage before secondary forest, so this represents an opportunity to establish forests and reduce weed spread. Furthermore, this could be integrated with ecotourism and community groups for economic diversification and the support of livelihoods.  | Erosion Sedimentation Commercial forestry operations Clearing for agriculture Mongoose and other invasive species Heavy rainfall          | Long-term fallow<br>agricultural land<br>and suitable<br>buffer zones.  |  |
|          | Riverbank<br>stabilisation<br>using<br>vegetation and<br>bioengineering | Targeted works to address riverbank erosion using vegetation and bioengineering measures. This could be linked with the establishment of buffer zones to maximise chances of success. With increasing risks of extreme events, it becomes crucial to undertake these works, particularly drawing on traditional practices and long-lived species.  | Erosion Sedimentation Commercial forestry operations Clearing for agriculture Mongoose and other invasive species Heavy rainfall          | Intersection<br>between lowland<br>areas and<br>floodplain<br>transition areas,<br>particularly<br>around gravel<br>extraction.         |  |
|          | Water<br>sensitive cities<br>principles                                 | Water Sensitive Cities approaches aim for holistic management of the integrated water cycle. It takes a whole of water cycle approach to water management. All the potential water sources like rainwater/stormwater, water  | Drought Sedimentation Heavy rainfall Sedimentation Nutrient pollution   | More urban areas<br>(e.g. Navua Town),<br>any development<br>should consider<br>water sensitive<br>cities principles,<br>note community |  |

| Category Option    |  | Description   | Relevant<br>threats/pressures              | Indicative<br>location/s  |
|--------------------|--|---|--|---|
|                    |  | supplies, wastewater, groundwater are not managed in isolation, instead integrated solutions are delivered to provide multiple benefits. Water Sensitive Cities seeks to protect and enhance the health of receiving waterways (e.g. creeks, rivers), reduce flood risk, and create public spaces that harvest, clean, and recycle water. |  | land vs private<br>land   |
|                    | Forestry/mini<br>ng road<br>design to<br>reduce<br>erosion | Provision of more detailed practice guidelines to inform better design to reduce runoff.  | Erosion<br>Sedimentation<br>Heavy rainfall | All mining and logging roads and tracks   |
| Water<br>resources | Managed<br>aquifer<br>recharge<br>investigation            | Managed aquifer recharge refers to the intentional recharge of water to aquifers for subsequent human use or environmental benefit. An investigation into the primary drivers of aquifer resource decline may be required to understand the potential effectiveness of these approaches.  | Drought<br>Sedimentation<br>Heavy rainfall | Focused on communities that are reliant on aquifer resources (e.g. Beqa Island). Some may be suitable for revegetation for improved infiltration while others may be more a case of diversification of water sources (i.e. focus on recharge vs focus on protection). |
|                    | Rainwater<br>harvesting                                    | Rainwater harvesting systems may reduce pressure on aquifer and other freshwater resources. Furthermore, it would provide clean water when other sources have poor water quality (e.g. during rainfall events).   | Drought<br>Sedimentation<br>Heavy rainfall | All communities   |

## 3 Options assessment

#### 3.1 Approach

A multi-criteria analysis (MCA) was used to prioritise the longlist of EbA options for the study area.

#### **Introduction to MCA approach**

Multi-criteria analyses are a useful decision support tool which enables decision makers to advance in solving complex problems where several conflicting points of view must be taken into consideration. Typically, they are useful where there is no obvious or optimal solution, thereby allowing decision makers to identify the most preferred solution(s). When an independent and impartial assessment of different options that considers the technical issues, cost-effectiveness as well as multiple stakeholder requirements (e.g. supporting community livelihoods), and other environmental and social factors is required, a multi-criteria analysis is a useful approach to the problem.

MCA has been widely adopted in the fields of water and environmental management as it is a valuable tool in assessing unique elements of a project that do not necessarily include financial components. Put simply, it is valuable as a technique for 'comparing apples and oranges'.

Figure 3 outlines the structure of the MCA, including a range of criteria under four categories of economic, social, environmental and secondary considerations.

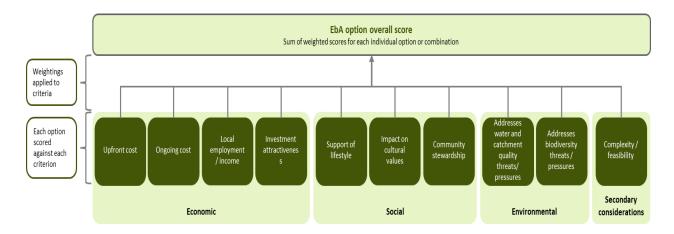


Figure 3. Structure of the MCA

#### **Criteria and scoring**

The selection of criteria and development of scoring approaches for criteria are a key part of the MCA analysis. For a reliable assessment it is important that the criteria used in MCA are collectively exhaustive and mutually exclusive (i.e. criteria cover all bases without double counting). The criteria used are presented in Table 2, with brief descriptions of each.

Table 2. Criteria descriptions

| Criteria group              | Criteria                             | Description  |
|-----------------------------|--------------------------------------|--|
| Economic                    | Upfront cost                         | Cost required to implement the action.   |
|                             | Ongoing cost                         | Ongoing (average annual) costs required to maintain the action outcomes in the long term.  |
|                             | Local employment or income           | Potential of the adaptation option to support local employment or income (i.e. generation or avoided loss due to relevant pressures/threats).  |
|                             | Investment attractiveness            | Assessment of attractiveness of options to potential investors, with consideration of scale and tangibility/measurability of outcomes.   |
| Social                      | Support of lifestyle                 | Degree to which an action enhances and preserves the lifestyle of local communities.   |
|                             | Impact on cultural values            | Impact on the cultural values that local communities derive from the catchment.  |
|                             | Community connection and stewardship | Degree to which an action directly contributes to achieving the goal of community connection and stewardship.  |
| Environmental               | Water and catchment quality          | Degree to which the action addresses water and catchment quality related pressures/threats in the Navua catchment and Beqa Lagoon (outlined in Table 3)  |
|                             | Biodiversity                         | Degree to which the action addresses biodiversity related pressures/threats in the Navua catchment and Beqa Lagoon (outlined in Table 3)   |
| Secondary<br>considerations | Complexity and feasibility           | Examines the technical complexity and practical feasibility of implementing the adaptation measure. It considers factors such as resource availability, technical expertise, regulatory requirements, stakeholder cooperation, and potential barriers to implementation. |

Importantly, the criteria capture the degree to which previously identified pressures and threats are addressed by each option, particularly where they relate to water and catchment quality, and biodiversity. Table 3 presents the key pressures/threats considered under these two criteria.

Table 3. Key pressures/threats related to environmental criteria

#### Water and catchment quality

- Commercial forestry operations
- Erosion
- Inappropriate fishing practices
- Heavy rainfall
- Mahogany extract contamination
- Livestock along riverbanks
- Wastewater and other polluted discharge
- Sedimentation
- Nutrient pollution
- Increased litter generation

#### **Biodiversity**

- Clearing for agriculture
- Mining exploration
- Mongoose and other invasive species
- Overfishing/poaching
- Inappropriate fishing practices
- Mahogany extract contamination
- Droughts
- Sedimentation
- Loss of reef habitat
- Clearing of mangroves
- Crown-of-thorns starfish
- Nutrient pollution
- Increased litter generation

In an MCA scoring can use quantitative, semi-quantitative, or qualitative approaches depending on the criteria. In this case the approaches are largely qualitative given the high-level definition of options at this stage. As a result, the scores themselves have been determined by the project team based on the work to date including the extensive consultation activities. Table 4 presents the scoring approaches used for each criteria.

Once determined, option scores for each criteria can then be normalised (i.e. put on a scale from 0 to 1 where 0 is the worst score and 1 is the best score) for weighting and aggregation.



Figure 4. Waterfall off the Navua River

Table 4. Scoring approaches

| Criteria group | Criteria        | 1                     | 2                        | 3                      | 4                        | 5               |
|----------------|-----------------|-----------------------|--------------------------|------------------------|--------------------------|-----------------|
| Economic       | Upfront cost    | Extreme upfront costs | $\leftarrow \rightarrow$ | Moderate upfront costs | $\leftarrow \rightarrow$ | Minimal upfron  |
|                | Ongoing cost    | Extreme               | $\leftarrow \rightarrow$ | Moderate               | $\leftarrow \rightarrow$ | Minimal         |
|                |                 | ongoing costs         |                          | ongoing costs          |                          | ongoing costs   |
|                | Local           | No contribution       | $\leftarrow \rightarrow$ | Moderate               | $\leftarrow \rightarrow$ | Significant     |
|                | employment      | to local              |                          | contribution to        |                          | contribution to |
|                | or income       | economy               |                          | local economy          |                          | local economy   |
|                | Investment      | No investment         | $\leftarrow \rightarrow$ | Moderate               | $\leftarrow \rightarrow$ | Significant     |
|                | attractiveness  | attractiveness        |                          | investment             |                          | investment      |
|                |                 | and private           |                          | attractiveness         |                          | attractiveness  |
|                |                 | sector                |                          | and private            |                          | and private     |
|                |                 | involvement           |                          | sector                 |                          | sector          |
|                |                 |                       |                          | involvement            |                          | involvement     |
| Social         | Support of      | No support of         | $\leftarrow \rightarrow$ | Moderate               | $\leftarrow \rightarrow$ | Significant     |
|                | lifestyle       | lifestyle and         |                          | support of             |                          | support of      |
|                |                 | culture               |                          | lifestyle and          |                          | lifestyle and   |
|                |                 |                       |                          | culture                |                          | culture         |
|                | Impact on       | Strong negative       | $\leftarrow \rightarrow$ | No impact on           | $\leftarrow \rightarrow$ | Strong positive |
|                | cultural        | impact on             |                          | cultural values        |                          | impact on       |
|                | values          | cultural values       |                          | or practices           |                          | cultural values |
|                |                 | or practices          |                          |                        |                          | or practices    |
|                | Community       | No contribution       | $\leftarrow \rightarrow$ | Moderate               | $\leftarrow \rightarrow$ | Significant     |
|                | connection      | to community          |                          | contribution to        |                          | contribution to |
|                | and             | connection and        |                          | community              |                          | community       |
|                | stewardship     | stewardship           |                          | connection and         |                          | connection and  |
|                |                 |                       |                          | stewardship            |                          | stewardship     |
| Environmental  | Water and       | Negligible or         | $\leftarrow \rightarrow$ | Moderate               | $\leftarrow \rightarrow$ | Significant     |
|                | catchment       | negative impact       |                          | positive impact        |                          | positive impact |
|                | quality         | to water and          |                          | to water and           |                          | to water and    |
|                |                 | catchment             |                          | catchment              |                          | catchment       |
|                |                 | quality               |                          | quality                |                          | quality         |
|                | Enhance         | Negligible or         | $\leftarrow \rightarrow$ | Moderate               | $\leftarrow \rightarrow$ | Significant     |
|                | biodiversity    | negative impact       |                          | positive impact        |                          | positive impact |
|                |                 | to ecosystem          |                          | to ecosystem           |                          | to ecosystem    |
|                |                 | health                |                          | health                 |                          | health          |
| Secondary      | Complexity      | Extreme               | <b>←</b> →               | Moderate               | $\leftarrow \rightarrow$ | Minimal         |
| considerations | and feasibility | complexity of         |                          | complexity of          |                          | complexity of   |
|                |                 | implementation        |                          | implementation         |                          | implementation  |

#### Weighting

After options are identified and a set of criteria is agreed upon, the next step in the MCA method involves determining whether different weights should be assigned to each criteria. These weights should reflect the relative importance of each criteria in achieving the overall objectives of the decision-making process. First, weightings for the criteria groups were determined, with equal weightings assigned to economic, social, and environmental criteria groups (30%), and less weighting assigned to secondary considerations (10%). Within the economic criteria, the greatest importance was given to local employment and income due to the projects focus on livelihood. In a similar vein, community connection and stewardship was given the highest weighting for social criteria. Environmental criteria were weighted equally.

It is important to note that weightings can be subjective and therefore it is important to test the impact of using different sets of weightings. This sensitivity analysis is outlined in Section 3.3.

Table 5. MCA criteria and weightings

| Criteria group           | Weighting | Criteria                             | Weighting |
|--------------------------|-----------|--------------------------------------|-----------|
| Economic                 | 30%       | Upfront cost                         | 7.5%      |
|                          |           | Ongoing cost                         | 7.5%      |
|                          |           | Local employment or income           | 12.0%     |
|                          |           | Investment attractiveness            | 3.0%      |
| Social                   | 30%       | Support of lifestyle                 | 9.0%      |
|                          |           | Impact on cultural values            | 9.0%      |
|                          |           | Community connection and stewardship | 12.0%     |
| Environmental            | 30%       | Water and catchment quality          | 15.0%     |
|                          |           | Enhance biodiversity                 | 15.0%     |
| Secondary considerations | 10%       | Complexity and feasibility           | 10.0%     |
| Total                    | 100%      | Total                                | 100%      |

#### 3.2 Results

After determining scores, normalising and weighting, each option's scores can be aggregated to determine a final ranking of options. These rankings can provide a focused list of options for SPREP or other funding agencies to prioritise in the future to work towards improving outcomes for the study area. Figure 5 presents the ten highest ranked options, including the contribution of different criteria scores to each of their totals.

**Native reforestation of logged areas** and **revegetation of long-term fallow land** emerge as the two highest ranked options with considerable contributions from the environmental and social criteria and the former also performing well on the other economic and secondary criteria. Based on ecosystem mapping undertaken for this project, there is currently around 85.35 km² of logged areas in the catchment which could be restored (Figure 6). Long-term fallow land has not been mapped.

**Restoration of mangrove and coral habitats** feature highly, with biodiversity enhancement being a key driver along with social outcomes. Based on ecosystem mapping undertaken for this project, there is currently around 40.54 km<sup>2</sup> of coral rubble/dead coral and dead/live coral matrix in the lagoon which could be restored (Figure 7). The areas of existing mangroves which restoration could build from are provided in Figure 7.

Other options included in the top ten are training and support for alternative livelihoods, riverbank stabilisation using vegetation and bioengineering, establishment/reestablishment of MPAs, and setbacks or buffers for environmentally sensitive assets.

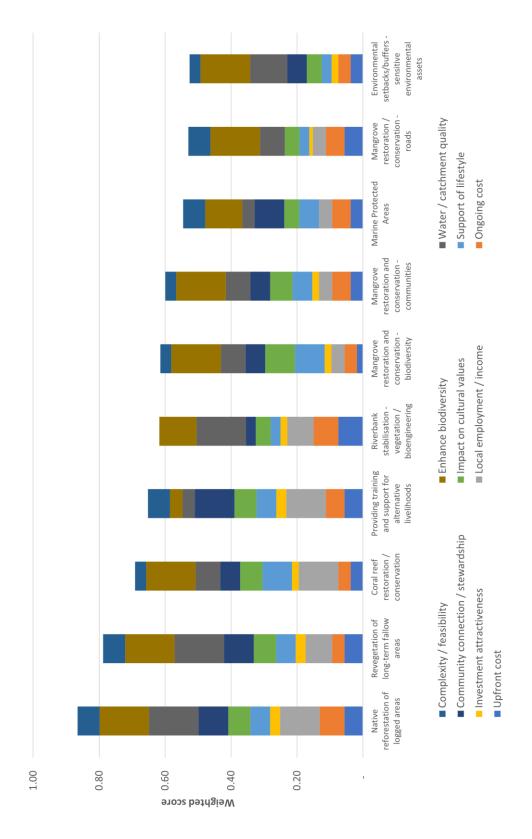


Figure 5. Top 10 performing options with score contributions

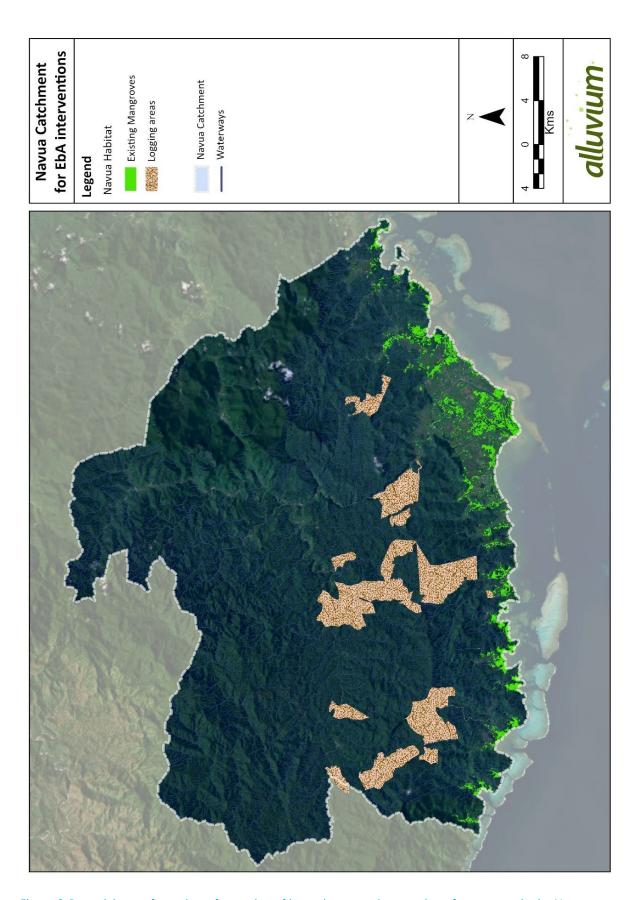


Figure 6. Potential areas for native reforestation of logged areas and restoration of mangroves in the Navua catchment

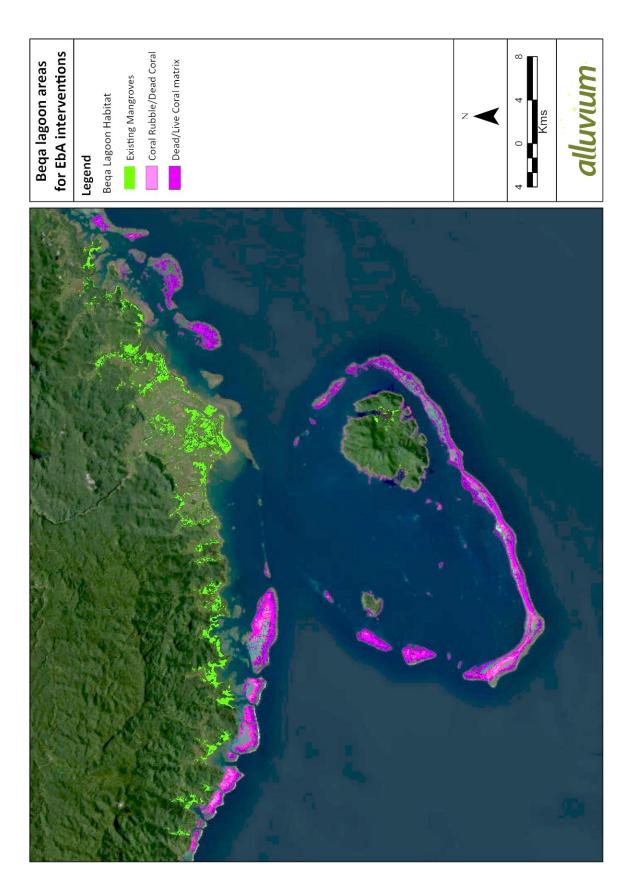


Figure 7. Potential areas restoration of mangroves and coral reef restoration

#### 3.3 Sensitivity testing

When undertaking an MCA, sensitivity testing forms a key component of the analysis. Given that there is a degree of subjectivity and uncertainty involved in the scoring and weighting it is important to determine whether changes to any key assumptions would affect the outcomes. A number of tests were undertaken in this case including:

- **Equal weightings across all individual criteria** a test that reflects a case where no one criteria is more important than another. This test had only minor impacts on the priority projects. The key change in the top ten options is the inclusion of fish aggregating devices at the expense of environmental buffers.
- **Higher weighting on economic criteria** Economic criteria group weighting increased by 15% while reducing the other three groups' weightings by 5% each. The changes to the top ten projects were limited with fish aggregating devices being included along with bio-control of COTS, at the expense of MPAs and environmental buffers.
- **Higher weighting on social criteria** Social criteria group weighting increased by 15% while reducing the other three groups' weightings by 5% each. The changes to the top ten projects were limited with enhanced enforcement of fisheries regulations being included at the expense of mangrove restoration for protection of roads.
- Higher weighting on environmental criteria Environmental criteria group weighting increased by 15% while reducing the other three groups' weightings by 5% each. This had no impact on the options included in the top ten; however, there were some slight differences in the order of those projects.

The limited changes resulting from these sensitivity tests indicate that the priority projects are not heavily influenced by the choice of weightings. In particular, the reforestation and revegetation options performed highly across all sensitivity tests.

#### 4 Conclusions and recommendations

The MCA approach provides a systematic and transparent approach to assessing the potential of EbA options. The results provide an indication of potential priorities for the Navua catchment and Beqa Lagoon in the future, with a focus on reforestation/revegetation and key habitat restoration/conservation activities. Other options shouldn't necessarily be discounted completely, however. For example, there may be cases where hard infrastructure is required to provide sufficient coastal protection and mangroves may not be sufficient.

The priority options will be explored further in the next stage of the project, the Ecosystem and Socioeconomic Vulnerability and Opportunity Assessment (ESVOA). This will discuss in more detail the key risks and vulnerabilities that the priority options provide, their potential benefits, and the distribution of those benefits across stakeholder groups (beneficiaries).

The assessment of EbA options presented in this report will also inform actions to be included in the Navua and Beqa Integrated Ecosystem Management Plan.



Figure 8. Hill-slope agriculture near Naceva

## 5 Bibliography

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SPREP/Government of Fiji 2025.Secretariat of the Pacific Regional Environment Programme [SPREP]. 2018. Pacific Ecosystem-based Adaptation Tool. <a href="https://ebatool.pacificclimatechange.net/eba-home">https://ebatool.pacificclimatechange.net/eba-home</a>. Accessed 30 July 2024

## **Attachment A: Option scores**

| Option   | Upfront<br>cost | Ongoing cost | Local<br>employment<br>/ income | Investment attractiveness | Support<br>of<br>lifestyle | Impact<br>on<br>cultural<br>values | Community<br>connection<br>/<br>stewardship | Water /<br>catchment<br>quality | Enhance<br>biodiversity | Complexity<br>/<br>feasibility | Total<br>weighted<br>score |
|--|-----------------|--------------|---------------------------------|---------------------------|----------------------------|------------------------------------|---|---------------------------------|-------------------------|--------------------------------|----------------------------|
| Seawalls / Breakwaters<br>- roads  | 2               | 3            | 2                               | 3                         | 3                          | 1                                  | 2   | 1                               | 1                       | 5                              | 0.306                      |
| Seawalls / Breakwaters<br>- communities                                  | 1               | 2            | 2                               | 3                         | 3                          | 3                                  | 2   | 1                               | 1                       | 4                              | 0.280                      |
| Mangrove restoration / conservation - roads                              | 4               | 4            | 2                               | 2                         | 2                          | 3                                  | 1   | 3                               | 5                       | 4                              | 0.529                      |
| Mangrove restoration and conservation - communities                      | 3               | 4            | 2                               | 3                         | 3                          | 4                                  | 3   | 3                               | 5                       | 3                              | 0.600                      |
| Mangrove restoration and conservation - biodiversity                     | 2               | 3            | 2                               | 3                         | 4                          | 5                                  | 3   | 3                               | 5                       | 3                              | 0.615                      |
| Fish aggregating devices   | 5               | 5            | 3                               | 1                         | 3                          | 2                                  | 3   | 1                               | 3                       | 4                              | 0.514                      |
| Marine Protected<br>Areas  | 3               | 4            | 2                               | 1                         | 3                          | 3                                  | 4   | 2                               | 4                       | 4                              | 0.545                      |
| Coral reef restoration / conservation                                    | 3               | 3            | 4                               | 3                         | 4                          | 4                                  | 3   | 3                               | 5                       | 3                              | 0.691                      |
| Bio-control of COTS  | 5               | 4            | 3                               | 2                         | 2                          | 2                                  | 3   | 2                               | 4                       | 2                              | 0.484                      |
| Enhanced enforcement of fisheries regulations                            | 3               | 3            | 3                               | 1                         | 3                          | 3                                  | 3   | 2                               | 4                       | 2                              | 0.470                      |
| Providing training and support for alternative livelihoods               | 4               | 4            | 4                               | 4                         | 3                          | 4                                  | 5   | 2                               | 2                       | 4                              | 0.652                      |
| Native reforestation of logged areas                                     | 4               | 5            | 4                               | 4                         | 3                          | 4                                  | 4   | 5                               | 5                       | 4                              | 0.865                      |
| Agroforestry Practices   | 3               | 3            | 3                               | 3                         | 2                          | 1                                  | 2   | 3                               | 3                       | 3                              | 0.418                      |
| Invasive Species<br>Management   | 2               | 3            | 2                               | 2                         | 2                          | 3                                  | 3   | 2                               | 4                       | 3                              | 0.425                      |
| Beach nourishment - road access  | 4               | 2            | 1                               | 1                         | 3                          | 2                                  | 1   | 1                               | 1                       | 4                              | 0.224                      |
| Beach nourishment - communities  | 3               | 2            | 1                               | 2                         | 4                          | 2                                  | 2   | 1                               | 1                       | 3                              | 0.242                      |
| Environmental<br>setbacks/buffers -<br>coastal resilience                | 3               | 3            | 1                               | 2                         | 2                          | 1                                  | 1   | 3                               | 4                       | 3                              | 0.336                      |
| Environmental<br>setbacks/buffers -<br>sensitive<br>environmental assets | 3               | 3            | 1                               | 3                         | 2                          | 3                                  | 3   | 4                               | 5                       | 3                              | 0.526                      |
| Conservation tillage   | 5               | 5            | 1                               | 2                         | 1                          | 2                                  | 3   | 4                               | 2                       | 2                              | 0.393                      |
| Crop diversification   | 5               | 5            | 3                               | 2                         | 1                          | 2                                  | 2   | 2                               | 2                       | 4                              | 0.434                      |
| Revegetation of long-<br>term fallow areas                               | 4               | 3            | 3                               | 4                         | 3                          | 4                                  | 4   | 5                               | 5                       | 4                              | 0.788                      |
| Managed aquifer recharge investigation                                   | 2               | 1            | 1                               | 2                         | 1                          | 1                                  | 1   | 3                               | 2                       | 2                              | 0.141                      |
| Rainwater harvesting   | 3               | 1            | 1                               | 4                         | 3                          | 1                                  | 2   | 4                               | 2                       | 4                              | 0.374                      |
| Riverbank stabilisation<br>- vegetation /<br>bioengineering              | 5               | 5            | 3                               | 3                         | 2                          | 3                                  | 2   | 5                               | 4                       | 2                              | 0.618                      |
| Water sensitive cities principles  | 3               | 3            | 2                               | 3                         | 2                          | 1                                  | 1   | 5                               | 3                       | 3                              | 0.423                      |
| Forestry/mining road design to reduce erosion                            | 2               | 3            | 1                               | 1                         | 1                          | 4                                  | 2   | 4                               | 2                       | 3                              | 0.337                      |
| Coral reef restoration - storm tide mitigation                           | 2               | 2            | 3                               | 2                         | 4                          | 2                                  | 2   | 3                               | 4                       | 5                              | 0.558                      |



